Creative Destruction: Copyright’s Fair Use Doctrine and the Moral Right of Integrity

Cathay Y. N. Smith

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Creative Destruction: Copyright’s Fair Use Doctrine and the Moral Right of Integrity

Cathay Y. N. Smith*

Abstract

This Paper explores the role of copyright’s fair use doctrine as a limit on the moral right of integrity. The moral right of integrity gives an author the right to prevent any distortion, modification, or mutilation of their work that prejudices their honor or reputation. Actions that have been found to violate an author’s moral right of integrity include, for instance, altering a mural by painting clothing over nude figures, selling separated panels of a single work of art, and displaying sculptures with holiday ribbons. At the same time, copyright’s fair use doctrine allows follow-on creators to transform original works by altering the original work with new expression, meaning, or message. While the federal Visual Artists Rights Act of 1990 (VARA) includes language explicitly making the right of integrity “[s]ubject to” copyright’s fair use doctrine under § 107, there have been no decisions in the United States interpreting how the doctrine might apply to a moral right of integrity claim. The lack of

* Associate Professor, University of Montana Blewett School of Law. Thanks to Sarah Burstein and Andrew Gilden for their thoughtful review and feedback of an earlier draft of this Paper; Bob Brauneis, Dmitry Karsh Ged, Matthew Stipe, John Whealan, and the George Washington University Law School IP Speaker Series for inviting me to discuss this Paper; Carys Craig, James Gibson, Marc Greenberg, Leah Chan Grinvald, Mark Lemley, Joe Miller, Betsy Rosenblatt, Jennifer Rothman, and Pamela Samuelson for their comments at the 2018 IPSC at the University of California Berkeley Law; and Laura Pedraza-Farina, Aman Gobru, Paul Gulczyn, Peter Karol, Dmitry Karsh Ged, Guy Rub, Ana Rutschman, and Joy Y. Xiang for their valuable feedback at JIPSA Workshop 2018 hosted by the Northwestern University Pritzker School of Law. Finally, thank you to the hardworking student editors at Pepperdine Law Review.
case law interpreting how courts might balance an author’s moral right of integrity with the public’s rights to expression is particularly troubling in light of the ongoing discussion to expand moral rights in the United States. If moral rights are to be expanded, most interest- or industry-groups and commentators agree that those rights must be subject to fair use. However, without any guidance from courts, and with commentators and legislative history doubting the compatibility of fair use with the right of integrity, how can the United States expand moral rights with the assumption that fair use would provide the proper balance between authors’ rights and the public’s rights? This Paper illustrates different contexts in visual art where a follow-on creator distorts, mutilates, or modifies an author’s work in order to make an artistic, social, or political statement, and how the doctrine of fair use might limit the moral right of integrity in those contexts. It argues that copyright’s fair use doctrine can serve as a limitation on an author’s moral right of integrity and illustrates how the four fair use factors in § 107 may be used to balance the author’s right of integrity with the public’s rights to find fair use where a follow-on creator modifies, distorts, or mutilates an author’s work to transform the work and give the work new meaning.
<table>
<thead>
<tr>
<th>Section</th>
</tr>
</thead>
<tbody>
<tr>
<td>I. INTRODUCTION</td>
</tr>
<tr>
<td>II. THE MORAL RIGHT OF INTEGRITY</td>
</tr>
<tr>
<td>A. The Moral Right of Integrity Under VARA</td>
</tr>
<tr>
<td>B. The Pressure to Expand the Moral Right of Integrity in the U.S.</td>
</tr>
<tr>
<td>III. FAIR USE</td>
</tr>
<tr>
<td>A. Transformative Use as Fair Use</td>
</tr>
<tr>
<td>B. Fair Use and Its (In)Compatibility with the Right of Integrity</td>
</tr>
<tr>
<td>IV. FAIR USE AND THE DISTORTION, MUTILATION, OR OTHER MODIFICATION OF WORKS</td>
</tr>
<tr>
<td>A. Decontextualization</td>
</tr>
<tr>
<td>B. Temporary or Impermanent Distortion, Mutilation, or Modification</td>
</tr>
<tr>
<td>C. Permanent Mutilation of Original or Limited-Edition Works</td>
</tr>
<tr>
<td>V. CONCLUSION</td>
</tr>
</tbody>
</table>
I. INTRODUCTION

The standoff appeared overnight. A sculpture of a slight girl facing the famed Wall Street Charging Bull sculpture. Her hands on her hips, her ponytail flowing in the breeze, her eyes staring fearlessly at the Charging Bull. The girl’s face is slightly upturned in defiance or pride or, more practically, to fully face the Charging Bull, which is a few feet taller than the girl. The Fearless Girl, as she was called, immediately became a cause célèbre. Many embraced her and the message she displayed: of gender equality and “the power of women in leadership.” Others criticized her as being a publicity stunt for the financial firm that commissioned her creation and one that reinforced “corporate feminism” instead of true gender equality. One person who objected to the standoff between Fearless Girl and Charging Bull was the artist who created the Charging Bull sculpture almost thirty years ago, Arturo Di Modica. Through his attorney, Di Modica claimed that Fearless Girl violated his intellectual property rights, including his moral right of integrity in Charging Bull. He claimed that Fearless Girl changed the positive message of Charging Bull from one of optimism and showing “the strength and power of the American people” after the 1987 stock market crash, to a negative message connoting antifeminism and suppression of gender equality. But

5. See Garcia, supra note 1.
7. Sheffler, supra note 2.
9. Id.
11. James Barron, Wounded by ‘Fearless Girl,’ Creator of ‘Charging Bull’ Wants Her to Move,
what rights does an artist have to preserve the message in his art? This Paper examines the role of copyright’s fair use doctrine\textsuperscript{12} as a limit on an author’s moral right of integrity.\textsuperscript{13}

The moral right of integrity gives an author the right to prevent or object to any distortion, mutilation, modification, or derogatory action to an author’s work that would prejudice the author’s honor or reputation.\textsuperscript{14} Authors retain their moral rights in their works even if they no longer retain the physical copy of the work or the copyright to the work.\textsuperscript{15} Actions that violate an author’s moral right of integrity outside of the United States include, for instance, using a film character for promotional purposes “contrary to the spirit of the [film],”\textsuperscript{16} “present[ing] a fictional work as a biographical work,”\textsuperscript{17} altering a mural by painting clothing on nude figures,\textsuperscript{18} separately selling panels of a single work of art,\textsuperscript{19} and tying and displaying holiday ribbons on sculptures.\textsuperscript{20} In the United States, the only federal law that explicitly grants authors the moral right of integrity is the federal Visual Artists Rights Act of 1990 (VARA), which gives authors the right “to prevent the intentional distortion, mutilation, or other modification” of their single-copy or limited-edition...
works of visual art\textsuperscript{21} that would prejudice their “honor or reputation.”\textsuperscript{22} Unlike most other nations’ moral rights legislation, VARA explicitly includes language making the right of integrity “[s]ubject to” copyright law’s § 107 fair use provision.\textsuperscript{23} However, no court in the United States has decided a fair use defense to a moral rights claim, and a number of commentators have expressed doubt about the compatibility of fair use with moral rights.\textsuperscript{24}

This Paper argues that the moral right of integrity should be limited by fair use. Specifically, this Paper examines different contexts where follow-on creators distort, mutilate, or modify an author’s work to give the work new meaning or to express a political, social, or artistic message. Where the social benefit of these transformative secondary uses and the free expression of follow-on creators outweigh the harm to the author’s honor or reputation, fair use should excuse the follow-on creators from liability arising under the moral right of integrity.\textsuperscript{25} In the United States, these contexts may extend to instances where a follow-on creator uses an author’s limited-edition work of visual art.\textsuperscript{26} In limited instances, fair use may even extend to the distortion, mutilation, or modification of an author’s original work of visual art.\textsuperscript{27}

The purpose of this Paper is not to recommend a new defense to moral rights.\textsuperscript{28} As noted above, the text of VARA already explicitly recognizes a fair use defense.\textsuperscript{29} This Paper is also not setting out to fix fair use or to advo-

\textsuperscript{21} Copyright Act of 1976, 17 U.S.C. § 101 (2012) (“A ‘work of visual art’ is a . . . a painting, drawing, print, or sculpture, existing in a single copy [or] in a limited edition of 200 copies or fewer . . . .”).
\textsuperscript{23} Id. § 106A(a).
\textsuperscript{24} See infra Section II.B.
\textsuperscript{25} See infra Part V; see also Blanch v. Koons, 467 F.3d 244, 156–57 (2d Cir. 2006) (citing Bill Graham Archives v. Dorling Kindersley Ltd., 448 F.3d 605, 612–13 (2d Cir. 2006)) (finding that the second factor, “nature of the copyrighted work,” of the four-factor fair use determination applied with less force where one artist uses another artist’s work in a transformative manner to comment on her image’s social and aesthetic meaning rather than to exploit its creative virtues).
\textsuperscript{27} See, e.g., Amy M. Adler, Against Moral Rights, 97 CALIF. L. REV. 263, 281–82 (2009) (discussing an art critic who found that the mutilation of an original work had “become essential to the work”).
\textsuperscript{28} See infra Part II.
cate for an expansion of moral rights, nor is it meant to critique courts’ applications or misapplications of the fair use factors under § 107 in copyright infringement claims.\(^{30}\) Instead, this Paper contemplates how the defense of fair use—as it is currently interpreted and applied in copyright infringement claims—should limit an author’s moral right of integrity claim without having to restrict the scope of fair use to give the moral right of integrity meaning.\(^{31}\) While the analysis in this Paper will help clarify application of fair use to integrity claims and, hopefully, encourage litigants and courts to look more closely at fair use as a plausible defense in moral rights litigation, its purpose extends further.\(^{32}\) The analysis in this Paper will also help inform ongoing discussions on the expansion of moral rights in the United States and that expansion’s potential implications on free expression.\(^{33}\) As explained below, the U.S. Copyright Office recently undertook a study to explore the possible expansion of moral rights, and the creative industry raised First Amendment concerns in response to possible expansion of moral rights in the United States.\(^{34}\) Indeed, if the United States were to expand the coverage of moral rights to include literary texts, musical works, or other mass-produced items like other civil- and common-law countries currently do, understanding fair use and how it balances authors’ rights of integrity with follow-on creators’ and the public’s rights to expression is important to ensure that expression is not chilled.

Part I of this Paper offers a brief introduction to the moral right of integrity, its applications in visual arts cases in the United States under VARA, and the ongoing pressure to expand its scope and subject matter in the United States.\(^{35}\) Part III discusses fair use and addresses arguments that fair use is incompatible with the moral right of integrity.\(^{36}\) Part IV analyzes different instances that could violate the moral right of integrity, and how fair use would apply in each context.\(^{37}\) To help illustrate the flexibility of fair use, these contexts include, for instance, where a defendant distorts, mutilates, or modifies

\(^{30}\) See infra Parts III–IV.
\(^{31}\) See infra Part IV.
\(^{32}\) See infra Parts IV–V.
\(^{33}\) See infra Section II.B.
\(^{34}\) See infra Section II.B; Study on the Moral Rights of Attribution and Integrity, 82 Fed. Reg. 7870 (Jan. 23, 2017) [hereinafter Moral Rights Study].
\(^{35}\) See infra Part II.
\(^{36}\) See infra Part III.
\(^{37}\) See infra Part IV.
the meaning of an author’s work without physically altering the work; where a defendant distorts, mutilates, or modifies an author’s work by physically—but temporarily or impermanently—altering the work; and where a defendant permanently distorts, mutilates, or modifies the physical copy of an author’s work in order to make an artistic, social, or political statement. This Paper concludes that recognizing a fair use limitation to right of integrity claims is important to ensure free expression is not stifled under the pretext of protecting an author’s honor or reputation.

II. THE MORAL RIGHT OF INTEGRITY

Moral rights protect an author’s personality, honor, and soul in their work. Moral rights are often described as non-economic rights, which are independent from the copyright or property right in a work; in other words, an author retains their moral rights to their work even after transferring the work or copyright in the work to another person. Moral rights originated in nineteenth-century Europe, but have since been adopted by many civil- and common-law countries to protect authors’ rights of integrity and attribution to their expressive works. Moral rights legislation typically protects the moral rights

38. See infra Section IV.A.
39. See infra Section IV.B.
40. See infra Section IV.C.
41. See infra Part V.
43. See id. at 52 (describing moral rights theory and stating, “moral rights are non-economic, intangible rights that transcend the economic formalities of sale”); Berne Convention, supra note 14, 25 U.S.T. 1341, 1161 U.N.T.S. 3 (“Independently of the author’s economic rights, and even after the transfer of the said rights, the author shall have the right to claim authorship of the work and to object to any distortion, mutilation[,] or other modification of, or other derogatory action in relation to, the said work, which would be prejudicial to his honour or reputation.”).
44. See, e.g., Copyright, Designs and Patents Act 1988, c. 4, §§ 80(1), 80(2)(b) (Eng.) (“The author of a copyright literary, dramatic, musical or artistic work, and the director of a copyright film, has the right . . . not to have his work subjected to derogatory treatment. . . . [T]he treatment of a work is derogatory if it amounts to distortion or mutilation of the work or is otherwise prejudicial to the honour or reputation of the author or director . . . .”); Copyright Act, R.S.C., 1985, c. C-42, ss. 14.1(1), 28.2 (Can.) (“The author of a work has . . . the right to the integrity of the work . . . . The author’s . . . right to the integrity of a work . . . is infringed only if the work . . . is, to the prejudice of its author’s . . . honour or reputation, (a) distorted, mutilated or otherwise modified . . . .”); Copyright Act 1968 (Cth) pt IX div 4 s 195AI–AK (Austl.) (“The author of a work has a right of integrity of authorship in respect of the work. The author’s right is the right not to have the work subjected to derogatory treatment . . . . [D]erogatory treatment . . . means: (a) the doing, in relation to the work, of anything that
of authors of literary, dramatic, artistic, musical, and audio-visual works. These moral rights generally grant authors control over their works by giving them the right of attribution, the right of disclosure and withdrawal, and the right of integrity. The right of attribution grants authors the right to claim authorship of their work and the right to publish their work anonymously or pseudonymously. The right of disclosure and withdrawal grants authors the sole discretion to decide when their work is released to the public and whether to remove their work from the public. Finally, the right of integrity gives an author the right to prevent the alteration, distortion, or mutilation of their work. This Paper focuses on the moral right of integrity.

The moral right of integrity is concerned with preserving the dignity and personhood of the author. Commentators tend to justify the moral right of integrity by presenting work as an expression of an author’s personality or an “expression of his innermost being,” because “an artist in the process of creation injects his spirit into the work.” Therefore, when another person distorts, mutilates, or misrepresents the work, they “mistreat[] an expression of the artist’s personality, affects his artistic identity, personality, and honor.”

As Henry Hansmann and Marina Santilli explained, the physical alteration of an artist’s work, or the prejudicial display of their work, can cause “personal anguish [to] the artist,” because “an artist may identify with his works as with... 

results in a material distortion of, the mutilation of, or a material alteration to, the work that is prejudicial to the author’s honour or reputation. . . . In relation to an artistic work, [derogatory treatment] means . . . an exhibition in public of the work that is prejudicial to the author’s honour or reputation because of the manner or place in which the exhibition occurs . . . .”).

45. See supra note 44.
46. Cyrill P. Rigamonti, Deconstructing Moral Rights, 47 HARV. INT’L L.J. 353, 356 (2006). Some countries further recognize an author’s moral right to have access to the original work, to compel the completion of a work, and to prevent their work from being associated with undesirable products or institutions. See U.S. COPYRIGHT OFFICE, AUTHORS, ATTRIBUTION, AND INTEGRITY: EXAMINING MORAL RIGHTS IN THE UNITED STATES 14 (2019). These are much more limited and are sometimes considered an “extension” of moral rights. Id. at 14 n. 51.
47. Rigamonti, supra note 46, at 364.
48. Id. at 362.
49. See id. at 364.
50. See Yonover, supra note 26, at 112.
51. JOHN MERRYMAN ET AL., LAW, ETHICS, AND THE VISUAL ARTS 423 (5th ed. 2007) [hereinafter MERRYMAN ET AL.].
53. Merryman, supra note 18, at 1027.
his children: prize them for their present character and not want that character changed. Or he may be trying to communicate something to others, whether they want to receive the message or not.”

Roberta Kwall explains that the right of integrity functions “to safeguard the author’s meaning and message, and thus [is] designed to increase an author’s ability to safeguard the integrity of her texts.”

Some commentators believe that “mistreat[ing] the work of art is to mistreat the artist”; they view the moral right of integrity as a right of personhood for the artist.

Others see moral rights as a way to preserve significant works for the public, finding “the moral right of the artist . . . [as] a method of providing for private enforcement of this public interest.”

More view moral rights as an anti-defamation law to protect artists’ reputation and honor; as Joseph Sax explained, “One of the primary misconceptions regarding the French concept of droit moral is the assumption that it seeks to protect the public interest by preserving artworks for posterity. ’ It does not.”

There are various ways in which an author’s right to integrity may be violated. For instance, the French artist Bernard Buffet painted a composition on a refrigerator, covering all six panels of the refrigerator with art, including the front, top, and sides of the refrigerator. The art consisted of a plate of food, a fish, a pedestal tray, and a vase with foliage in Buffet’s signature expressionist style. A Paris gallery exhibited Buffet’s refrigerator and other refrigerators decorated by famous artists in its Nobility of Every Day Objects exhibition in 1958.

The artist considered the six panels to be one single work.

56. MERRYMAN ET AL., supra note 51, at 423.
57. Merryman, supra note 18, at 1041.
58. SAX, PLAYING DARTS WITH A REMBRANDT: PUBLIC AND PRIVATE RIGHTS IN CULTURAL TREASURES 22 (1999); see also Cathay Y. N. Smith, Community Rights to Public Art, 90 ST. JOHN’S L. REV. 369, 407 (2016) (“Moral rights—or droit moral—protect an artist’s personality, integrity, and reputation in her art. Moral rights are rights that belong to the artist, so they do not protect the public’s interest in the art.”).
59. Merryman, supra note 18, at 1023.
of art and signed only one of the panels before auctioning the refrigerator at a charity auction. Six months after the auction, one of the painted panels appeared in the auction catalogue for another sale. The separated panel, which was listed for sale independently from the rest of the work, was titled *Still Life with Fruits* by Bernard Buffet and described as “a painting on metal.” After discovering the impending sale of the work, Buffet brought a right of integrity action against the owner of the refrigerator to prevent him from separately selling the single panel. Buffet argued that to separate one panel of the work, and to treat it as a separate and independent work, distorted and misrepresented his artistic intention and violated his right to integrity in his work. The French court agreed. The court allowed the owner of the refrigerator to keep and enjoy the work or transfer the entire composition, but the court enjoined the owner from separating the work and disposing of it piece-by-piece.

In Germany, the owner of a house commissioned an artist to create a mural on his wall. The mural included nude figures. The owner of the house was offended by the nudity and hired another artist to paint clothing onto the nudes. The original artist complained that this violated his moral right of integrity in his art and sued the owner. The German court agreed with the artist. Another case in Germany involved a defendant who added customized frames to artworks, which extended the patterns of the artworks onto the frames. The court in that case held that this violated the artist’s right of integrity. In Sweden, the Stockholm District Court found an artist’s moral

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63. *Id.*
64. *Id.*
65. *Id.*
66. *Id.* at 1027.
67. *Id.* at 1023.
68. *Id.* at 1023 n.1, 1027.
69. *Id.* at 1038 n.56 (discussing Reichsgericht [RG] [court of last resort for civil and criminal matters] June 8, 1912, 79 *Entscheidungen des Reichsgerichts in Zivilsachen* [RGZ] 397 (Ger.)).
70. *Id.*
71. *Id.*
72. *Id.*
73. *Id.*
75. *Id.* at 366.
right of integrity to be violated when his work was exhibited next to highly pornographic photographs. This placement, the court found, modified the context of the author’s work and “prejudiced the author’s reputation or individuality.” In France, a court held that a defendant’s unauthorized use of Jean Lurçat’s, a French tapestry artist, works for advertising violated his moral right of integrity.

In Belgium, Johan Deckmyn, from the Flemish nationalist political party Vlaams Belang, created copies of a calendar to hand out to party supporters. The cover of the calendar was based on the cover of the Spike and Suzy comic “De Wilde Weldoener,” but with a xenophobic message. Specifically, Deckmyn replaced the main character with an image of the mayor of Ghent throwing money into a crowd and replaced the crowd in the background with characters wearing headscarves collecting the money. The heirs of Willy Vandersteen, the author of Spike and Suzy, sued Deckmyn for copyright infringement and violation of the moral right of integrity. The Civil Court of the Court of First Instance in Brussels enjoined Deckmyn from distributing the infringing calendars.

In Canada, the artist of Flight Stop—a hanging sculpture consisting of sixty flying geese—sued the owner of the work for displaying the work with

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77. Id.
78. Rigamonti, supra note 46, at 366; Cour d’appel [CA] [regional court of appeal] Paris, 4e ch., June 6, 1978, 99, RIDA 1979, 165 (Fr.).
80. Id.
82. Jozwiak, supra note 79.
83. Id. The Court of Appeal in Brussels referred questions of interpreting the defense of parody to the European Court of Justice. Id. In September 2014, the European Court of Justice did not explicitly address whether the facts of this case would fall under a parody defense, but did caution that the application of the parody defense “must strike a fair balance between, on the one hand, the interests and rights of [authors and artists] . . . and, on the other, the freedom of expression of the user of a protected work who is relying on the exception for parody.” C-201/13, Deckmyn v. Vandersteen, 2014, E.C.J. 27, http://curia.europa.eu/juris/document/document_print.jsf?doclang=EN&text=&pageIndex=0&part=1&mode=lst&docid=157281&occ=first&dir=&cid=198445.
red holiday ribbons around the geese’s necks. The artist, Michael Snow, felt that the addition of the ribbons “jarred the harmony of his naturalistic composition, altered its basic character and purpose, and ultimately affected his artistic reputation.” In addition to the artist’s own statement that the ribbons prejudiced his honor and reputation, experts testified that the red ribbons on Snow’s sculpture made “a mockery of its intended purpose” and transformed the work “into a ‘kitschy’ sentimental display, resembling a Christmas bauble.” Snow sued Eaton Centre, and the Canadian court ordered the Centre to remove the red ribbons.

These cases represent the potential strength of the moral right of integrity to authors and visual artists, allowing authors and artists to preserve the meaning and message in their works. In its most expansive form, the moral right of integrity allows an author, or their heirs, to not only reject actual physical modifications of the author’s work, but also contextual modifications of the author’s work that places the work into a context different from what the author intended—even if the modification leaves the work physically untouched and intact. In the United States, however, authors’ moral rights of integrity are limited to those granted under VARA.

85. Id.
86. Id.
88. See supra notes 59–87 and accompanying text.
89. Rigamonti, supra note 46, at 365 (“[T]he general rule is that any and all substantive modifications are prohibited. This prohibition . . . applies to contextual modifications that leave the substance of the work intact, but that change the appearance or perception of the work by putting it into a context that differs from the one originally intended or envisioned by the author.”).
90. See supra notes 21–23 and accompanying text. Certain states, including California and New York, have legislated state moral rights. See California Art Preservation Act, CAL. CIV. CODE § 987 (West 2012); Artists’ Authorship Rights Act, N.Y. ARTS & CULT. AFF. § 14.03 (McKinney 2012). For instance, the California Art Preservation Act prevents the public display of works of fine art that have been physically defaced, mutilated, altered, or destroyed. See 2 NIMMER ON COPYRIGHT § 8.07; CIV. CODE § 987. New York’s Artists’ Authorship Rights Act prohibits the unauthorized public display, publication or reproduction of a work of fine art “in an altered, defaced, mutilated or modified form.” See 2 NIMMER ON COPYRIGHT § 8.08. This Article will not address state law rights.
A. The Moral Right of Integrity Under VARA

In the United States, VARA is the only federal law explicitly protecting the moral rights of authors. Authors’ rights under VARA are narrower than its counterparts in other common- or civil-law jurisdictions such as Europe, Australia, and Canada. For one, VARA only grants to authors the right of attribution, the right of integrity, and the right to prevent the destruction of works of recognized stature. VARA only protects the moral rights of authors that create one type of work: works of visual art. This excludes other works of authorship, such as literary, dramatic, musical, and audio-visual works. VARA also limits its protection to single copies or limited-edition copies of visual art works; specifically, it defines “work[s] of visual art” as paintings, drawings, prints, sculptures, or still photographic images produced for exhibition purposes, “existing in a single copy, in a limited edition of 200 copies...
or fewer that are signed and consecutively numbered. 96

Once an author’s work qualifies as a work of visual art under VARA’s moral right of integrity, that author has the right “to prevent any intentional distortion, mutilation, or other modification” of their work that would prejudice their “honor or reputation.” 97 In other words, the moral right of integrity that VARA grants to authors is subject to certain exceptions. 98 For one, authors can affirmatively waive their moral right of integrity. 99 Any modifications of the work due to “the passage of time or the inherent nature of the materials” or as a “result of conservation . . . of the work” are also an exception to an artist’s right of integrity. 100 Finally, under what is commonly referred to as the public presentation exception, VARA excuses from a violation of the right of integrity any modification of the work that “is the result of . . . the public presentation, including lighting and placement, of the work.” 101

The most common cases to arise under VARA are violations of an artist’s right to prevent the “destruction of a work of recognized stature.” 102 In those cases, authors have had varying degrees of success with their assertion that their moral rights were violated by the destruction of their work of recognized stature. 103 For one, many works of visual art are excluded from VARA’s definition of a work of visual art. 104 For instance, works of applied art are excluded from VARA’s definition of visual art. 105 Therefore, a school bus transformed into a mobile replica of a sixteenth-century Spanish galleon was excluded from VARA’s protection because it was considered applied art and not a “work of visual art.” 106 Works made for hire are also excluded from VARA’s protection, such as a large “walk-through sculpture” created and installed in the lobby of a mixed-use building by employees at the direction of

97. Id. § 106A(a)(3)(A).
98. Id.
99. 17 U.S.C. § 106A(a)(3) (“[T]he author of a work of visual art . . . shall have the right to prevent any intentional distortion, mutilation, or other modification of the work . . . .”); id. § 106A(e) (“The rights conferred by subsection (a) may . . . be waived . . . .”).
100. Id. § 106A(c)(1)–(2).
101. Id. § 106A(c)(2).
102. See id. § 106A(a)(3)(B).
103. See infra notes 104–09 and accompanying text.
105. Id.
106. Cheffins v. Stewart, 825 F.3d 588, 595 (9th Cir. 2016).
their employer. One court even excluded site-specific art from VARA’s protection. This meant that, because a group of sculptures and stoneworks were integrated into their surroundings, they were site-specific art that were not protected by VARA. On the other hand, some artists have successfully asserted a violation of their moral right to prevent the destruction of their works of recognized stature. For instance, just recently, the 5Pointz street artists succeeded in their VARA claim against a real estate developer who whitewashed and destroyed their art on the walls of the 5Pointz warehouse. Similarly, an artist was successful in his VARA claim against the City of Indianapolis when the City destroyed the artist’s sculpture without providing the artist with prior notice.

There have been fewer published decisions under the right of integrity in the United States. In Massachusetts Museum of Contemporary Art Foundation, Inc. v. Büchel, the artist Christoph Büchel asserted a claim under VARA for violation of his right of integrity against the Massachusetts Museum of Contemporary Art (MASS MoCA) arising out of a failed partnership between the parties. The artist and MASS MoCA entered into an agreement to create and display Büchel’s sculptural work, Training Ground for Democracy. MASS MoCA funded the art, it went over budget, and then Büchel refused to continue the work because of artistic differences between him and the museum. According to the artist, MASS MoCA continued to work on Büchel’s project without his approval. Then, instead of destroying the work, MASS MoCA covered it under a tarp and invited audiences to walk past the covered work to attend its Made at MASS MoCA exhibit. Büchel sued MASS MoCA...

108. Phillips v. Pembroke Real Estate, Inc., 459 F.3d 128, 143 (1st Cir. 2006) (rejecting the argument that removal of the sculptures and stoneworks are excepted under the public presentation and finding, instead, that site specific art is not covered under VARA).
109. Id.
110. See infra notes 111–12 and accompanying text.
114. Id. at 41.
115. Id. at 43–45.
116. Id. at 45.
117. Id. at 46.
MoCA for violating his right of integrity for continuing to work on his sculptural work without his approval, for displaying his work in an incomplete state, and for displaying his sculptural work covered with a tarp. The court disagreed that displaying Buchel’s incomplete work and his work covered by a tarp violated his right of integrity, even though the court surmised that MASS MoCA’s intent was to criticize Büchel. The court, however, denied MASS MoCA’s motion for summary judgment on the issue of whether MASS MoCA violated Büchel’s right of integrity by modifying Training Ground over Büchel’s objections in a manner that harmed his honor or reputation.

Many right of integrity cases never get decided on their merits when they are dismissed on the ground that the author’s work does not meet VARA’s narrow definition of a work of visual art. In Lilley v. Stout, for instance, photographer Gary Lilley asserted a claim under VARA for violation of his right of integrity against Renee Stout for Stout’s use of Lilley’s photos in her art. Lilley took several photos of a red room for Stout to use “as studies for paintings [Stout] planned to create.” Stout used six of Lilley’s photographs to create her work titled Red Room at Five. The work consisted of the six photographs “selected and arranged by [Stout] and placed in a binder with a red cover and illustration.” After the personal relationship between Lilley and Stout soured, Lilley sued Stout for violating his moral rights of integrity and attribution. Without ruling on whether Stout’s use of Lilley’s photographs in Stout’s art violated Lilley’s moral rights in his photos, the court found that the photographs were not covered under VARA. Specifically, because Lilley’s photographs were not produced for exhibition purposes, they did not qualify under VARA’s definition of a work of visual art.

Similarly, in Kelley v. Chicago Park District, artist Chapman Kelley lost

118. Id.
119. Id. at 62.
120. Id. at 65.
121. See id. at 53 (acknowledging that courts do not discuss the rights that VARA guarantees because the cases are usually resolved on “threshold questions” like “whether the artist’s work is a work of visual art”).
123. Id. at 84 (alteration in original).
124. Id. at 85.
125. Id. (alteration in original).
126. Id.
127. Id. at 89.
128. Id. at 88.
his right of integrity action against the Chicago Park District because his Wildflower Works did not qualify as a work of visual art.\textsuperscript{129} Kelley was nationally recognized for his paintings of landscapes and flowers.\textsuperscript{130} He designed a living art piece for the Chicago Park District’s Grant Park titled Wildflower Works, which included “48 and 60 species of self-sustaining wildflowers native to the region[,] . . . selected for various aesthetic, environmental, and cultural reasons.”\textsuperscript{131} “Kelley designed the initial placement of the wildflowers so they would blossom sequentially, changing colors throughout the growing season and increasing in brightness towards the center of each ellipse.”\textsuperscript{132}

Twenty years later, in order to make room for the development of a new Millennium Park, the Chicago Park District made changes to Grant Park and reconfigured Wildflower Works by decreasing its size by more than half and changing the shape of the flower beds from elliptical to rectangle.\textsuperscript{133} Kelley sued the Park District for violating his moral right of integrity under VARA because the Park District’s reconfiguration of Wildflower Works was “an intentional ‘distortion, mutilation, or other modification’ of his work and was ‘prejudicial to his . . . honor or reputation.’”\textsuperscript{134} Without addressing whether the Park District’s reconfiguration violated Kelley’s right of integrity, or deciding whether Kelley’s Wildflower Works constituted a “painting or sculpture” covered by VARA, the court held that Wildflower Works was not a “work of visual art.”\textsuperscript{135} Specifically, works that are “not subject to copyright protection” are excluded from the definition of a work of visual art, and the court found Wildflower Works to not be subject to copyright protection because it was neither authored (by a human) nor fixed in a tangible medium.\textsuperscript{136}

\textbf{B. The Pressure to Expand the Moral Right of Integrity in the United States}

While VARA currently only applies to single-copy or limited-edition works of visual art and explicitly excludes certain expressive works from its

\begin{itemize}
\item \textsuperscript{129} 635 F.3d 290, 306 (7th Cir. 2011).
\item \textsuperscript{130} \textit{Id.} at 291.
\item \textsuperscript{131} \textit{Id.} at 293.
\item \textsuperscript{132} \textit{Id.} at 293.
\item \textsuperscript{133} \textit{Id.} at 294–95.
\item \textsuperscript{134} \textit{Id.} at 295.
\item \textsuperscript{135} \textit{Id.} at 302–06.
\item \textsuperscript{136} \textit{Id.} at 298–99, 304–06. Under the definition of a “work of visual art,” works that are not subject to copyright protection are excluded. \textit{Id.}
\end{itemize}
subject matter, there has been consistent pressure for the United States to consider expanding and broadening its protection of moral rights of authors.\footnote{137} Most recently, in response to the Register of Copyrights’, Maria Pallante, recommendation, the Ranking Member of the House Judiciary Committee requested the U.S. Copyright Office to undertake a public study of moral rights to determine whether current laws are sufficient to protect the moral rights of creators.\footnote{138} In January 2017, the U.S. Copyright Office commenced a formal study on moral rights, and sought public comment in a notice of inquiry to assess U.S. law’s recognition and protection of the moral rights of integrity and attribution for authors.\footnote{139} In its notice of inquiry, the U.S. Copyright Office sought comment from the public on whether U.S. copyright law should consider additional moral rights protection and whether VARA has been effective in promoting and protecting the moral rights of authors of visual works.\footnote{140} The U.S. Copyright Office further sought input from the public on whether “stronger protections for . . . the right of integrity implicate the First Amendment,” and “[i]f so, how should they be reconciled.”\footnote{141}

In response, many interested individuals and interest- and industry-groups filed comments expressing concerns with an expanded moral rights and its effect on the United State’s long standing recognition of a strong right to free expression.\footnote{142} For instance, the American Association of Law Libraries expressed the concern that expanding moral rights in the United States could undermine fair use: “Many uses favored by the fair use doctrine, such as satire and parody, would be undermined if moral rights protections . . . prevented uses the author regards as derogatory.”\footnote{143} Similarly the Association of American Publishers (AAP) expressed concern with how an author’s right of integ-

\footnote{138} Moral Rights Study, \textit{supra} note 34, at 7871. The U.S. Copyright Office published its final report in April 2019 that concluded “that there is no need for the creation of a blanket moral rights statute at this time.” \textit{U.S. COPYRIGHT OFFICE, supra} note 46.  
\footnote{139} Moral Rights Study, \textit{supra} note 34, at 7875.  
\footnote{140} \textit{Id.}  
\footnote{141} \textit{Id.}  
\footnote{142} See infra notes 143–47; see also \textit{U.S. COPYRIGHT OFFICE, supra} note 46, at 9.  
rity would interfere with long-standing fair use and First Amendment precedent.\textsuperscript{144} Citing the Eleventh Circuit case \textit{SunTrust Bank v. Houghton Mifflin Co.}, as an example, the AAP considered whether Alice Randall’s parody \textit{The Wind Done Gone}, which criticized Margaret Mitchell’s classic \textit{Gone With the Wind}’s “romantic, idealized portrait of the antebellum South during and after Civil War,” would be excused under fair use had Mitchell’s estate brought a right of integrity claim against Randall.\textsuperscript{145} Finally, the Authors Alliance stressed the importance of recognizing a statutory recognition of fair use to a right of integrity.\textsuperscript{146} Specifically,

If Congress granted \ldots integrity rights to authors, this would implicate First Amendment rights, interests, and values unless the \ldots integrity rights were carefully cabined through limitations and exceptions. Among the limitations and exceptions that could mitigate or avoid conflict with [the] First Amendment \ldots would be a statutory recognition of fair use as a limitation on the rights, as currently recognized in VARA. A follow-on creator who parodied a well-known popular song, such as the 2 Live Crew parody of Roy Orbison’s \textit{Pretty Woman}, should, for example, be able to avoid liability for violating \ldots integrity rights by raising a fair use defense. Critically, \ldots integrity rights should not constrain the ability of others to speak \textit{about} an author or a work.\textsuperscript{147}

Some commenters believe that it would be easy to reconcile the First Amendment and right of integrity under fair use.\textsuperscript{148} As the American Society of Journalists and Authors stated,

Thousands, perhaps hundreds of thousands of times, U.S. courts have reconciled the First Amendment and challenges to the assignment of

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\textsuperscript{145} \textit{Id.} at 8–9.


\textsuperscript{147} \textit{Id.} (emphasis in original) (footnote omitted).

\textsuperscript{148} \textit{See infra} notes 149–51 and accompanying text; \textit{see also} U.S. COPYRIGHT OFFICE, supra note 46, at 9.
\end{flushleft}
economic rights and thorny questions of ‘fair use.’

We have no reason to anticipate that our courts would have any difficulty integrating protections for the moral rights of authors with the First Amendment.149

Similarly, the Kernochan Center for Law, Media and the Arts expressed confidence that “concerns about First Amendment rights” relating to an expansion of authors’ right of integrity “can be addressed by the established fair use doctrine.”150 Specifically, the Kernochan Center stated in its reply comments:

[T]he right of integrity is not inherently in tension with free expression. . . . For example, if altering a work is found ‘fair’ because the change gives the work ‘new meaning or message,’ as the Second Circuit found in some art appropriation cases, the first author’s ‘honor or reputation’ remain unscathed precisely because the point is that the new message is not the first author’s message. To the extent the new message casts the original message in an unflattering light, that consequence would be no more actionable than would be the fallout from an unkind book review.151

Others, such as the Electronic Frontier Foundation (EFF), expressed uncertainty over whether and how fair use could limit the moral right of integrity.152 As EFF stated, “The integrity claim in particular contemplates an inherently transformative use that is unlikely to usurp the market for the original; most such uses are likely fair. Creating a new right could cause


courts to restrict the scope of fair use to give the integrity right meaning.\textsuperscript{153} The Motion Picture Association of America expressed similar concerns about the moral right of integrity’s potential to chill expression.\textsuperscript{154} Specifically, it stressed:

[I]t is far from clear how . . . a [fair use] defense would operate in practice. Do proponents mean that if a use of the work itself is fair under traditional copyright fair use analysis, then there is also a complete defense to a moral rights claim? . . . Would the analysis be conducted using the familiar four factors set forth in § 107? How would they even apply to a potential moral rights violation? . . . The vast degree of uncertainty surrounding these questions risks chilling speech.\textsuperscript{155}

Wendy Gordon warned:

[T]he . . . expanded right of ‘integrity’ poses [a danger] to the fair use doctrine and the liberty it provides for criticism and parody. The “integrity” right aims to preserve the feelings of an artist, but . . . those feelings—the distress at seeing one’s work disparaged and altered in a way that emphasizes its potential flaws—is \textit{not something that copyright law is permitted to take into consideration.}\textsuperscript{156}

Many of these concerns raised by interest groups regarding expansion of moral rights were focused on the potential for moral rights expansion to implicate the First Amendment by chilling expression and discouraging creation

\begin{thebibliography}{99}
\bibitem{153} Id. at 3.
\bibitem{155} Id. at 9.
\bibitem{156} Letter from Wendy J. Gordon, to U.S. Copyright Office 2–3 (Mar. 31, 2017) (on file with regulations.gov), https://www.regulations.gov/document?D=COLC-2017-0003-0043. Gordon continued on to cite \textit{Campbell v. Acuff-Rose Music, Inc.}, 510 U.S. 569, 592 (1994); This distinction between potentially remediable displacement and unremediable disparagement is reflected in the rule that there is no protectable derivative market for criticism. The market for potential derivative uses includes only those that creators of original works would in general develop or license others to develop. Yet the unlikelihood that creators of imaginative works will license critical reviews or lampoons of their own productions removes such uses from the very notion of a potential licensing market.
\end{thebibliography}
of secondary or follow-on works.\textsuperscript{157} Many of those comments focused on the need for any expanded moral rights to be limited by the fair use doctrine, similar to VARA.\textsuperscript{158} Some even point to VARA’s explicit statutory recognition of fair use as guidance on the limitation that an expanded moral rights statute should include. Others expressed doubt that fair use could be compatible with the moral right of integrity. Even commenters that were not concerned with an expanded right of integrity’s implications on expression relied on the fact that courts, through the fair use doctrine, could balance an author’s right of integrity with a follow-on creator’s free expression right. In fact, in its final report published in April 2019, the United States Copyright Office admitted:

\begin{quote}
[M]ore explicit protections for the right[] of integrity . . . in the United States may create tensions with the fair use doctrine . . . .
\end{quote}

\begin{quote}
[However,] any tensions between potential statutory moral rights protections and the fair use doctrine can be overcome through proper calibration of any statutory framework.\textsuperscript{159}
\end{quote}

However, even though VARA is explicitly limited by fair use, there have been no court decisions involving a fair use defense to a right of integrity claim and no direction on how fair use would interact with a violation of integrity rights.\textsuperscript{160} As the United States continues to consider or discuss expanding moral rights to cover, for instance, additional subject matter works such

\textsuperscript{157} See U.S. COPYRIGHT OFFICE, supra note 46, at 28 (“[C]ommenters asked that the [U.S. Copyrights] Office consider the possibility that a right of integrity would impose an additional legal chilling effect on those publishers, authors, and scholars who critique the work of another author in a way that may damage the initial author’s reputation.”); e.g., Walsh & Stoltz, supra note 152, at 3; Scheffner, supra note 154, at 9.

\textsuperscript{158} See U.S. COPYRIGHT OFFICE, supra note 46, at 32 (“Some [commenters] noted that applying fair use to moral rights protections, as is the case with moral rights afforded under VARA, would keep a statutory right of attribution or integrity from impinging on uses that courts should deem fair.”); e.g., Feltren, supra note 143, at 2.

\textsuperscript{159} U.S. COPYRIGHTS Office, supra note 46, at 30, 32.

\textsuperscript{160} But see U.S. COPYRIGHT OFFICE, supra note 46, at 102 (some commenters described Dr. Seuss Enterprises v. Penguin Books USA, Inc. and Suntrust Bank v. Houghton Mifflin Co. “as seeking damages for infringements of economic rights as a ‘backdoor’ way of enforcing otherwise unenforceable moral rights . . . [that] illustrate the interaction between moral rights/derivative works claims and fair use”).
as literary, dramatic, artistic, musical, and audio-visual works, or reproductions and mass-produced works, the question of how fair use might limit the moral right of integrity must be resolved. In light of the ongoing discussion about expanding moral rights in the United States, the accompanying concern with its implications on free expression, and the current lack of any U.S. court decision on a fair use defense to a moral rights claim, the analysis in this Paper contributes to this important and timely discussion.

III. FAIR USE

VARA begins with the limitation “[s]ubject to section 107,” which creates a fair use defense to VARA claims. In spite of this specific fair use limitation in VARA, no court has yet adjudicated a fair use defense to a moral rights claim. Owing its origins to Justice Story’s opinion in Folsom v. Marsh in the mid-nineteenth century, § 107 of the Copyright Act sets forth four factors for a court to weigh to determine whether a defendant’s unauthorized use of the plaintiff’s work is fair:

(1) the purpose and character of the [defendant’s] use; . . . (2) the nature of the [plaintiff’s] work; (3) the amount and substantiality of the portion [defendant] used in relation to the [plaintiff’s] work as a whole; and (4) the effect of the [defendant’s] upon the potential market for or value of the [plaintiff’s] work.

Courts have balanced, weighed, and applied those four factors in a number of infringement cases to excuse, for instance, defendants who copied authors’ works for parody or criticism, used authors’ expressions to communicate new messages, and adapted authors’ works for purposes of creating new

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161. See infra Part III; see also U.S. COPYRIGHT OFFICE, supra note 46, at 63 (discouraging the expansion of artworks, such as musical works and sound recordings, protected under VARA because the expansion “would contradict the purpose of VARA”).
163. See infra Section III.B.
167. See, e.g., Mattel Inc. v. Walking Mountain Prod.’s, 353 F.3d 792, 806 (9th Cir. 2003); Mattel, Inc. v. Pitt, 229 F. Supp. 2d 315, 321–25 (S.D.N.Y. 2002).
artistic expression.168

A. Transformative Use as Fair Use

Under the first factor of fair use—the purpose and character of the use—courts look at whether the defendant’s follow-on work transformed the original.169 Where a defendant’s follow-on work transforms the original by “add[ing] something new, with a further purpose or different character, altering the first with new expression, meaning, or message,” the defendant’s use is often considered fair.170 For instance, in Blanch v. Koons, artist Jeff Koons created his Easyfun-Ethereal series of paintings by culling images from advertisements, scanning them, and digitally superimposing the advertising “images against backgrounds of pastoral landscapes.”171 He then copied the resulting collages with paint on billboard-sized, ten feet by fourteen feet canvasses.172 One such image, Niagara, consisted of four pairs of women’s legs and feet hanging from the top of the work; two pairs of feet were bare and the other two were wearing slip-on heeled sandals.173 The legs were superimposed over a pastoral image highlighted with pastries, including a plate of donuts, a tray of Danish pastries, and a large chocolate fudge brownie topped with ice cream.174 Koons testified that, through Niagara,

[H]e intended to “comment on the ways in which some of our most basic appetites—for food, play, and sex—are mediated by popular images. By re-contextualizing these fragments as I do, I try to compel the viewer to break out of the conventional way of experiencing a particular appetite as mediated by mass media.”175

One of the pair of legs Koons included in Niagara came from a photograph

168. See, e.g., Blanch v. Koons, 467 F.3d 244, 253 (2d Cir. 2006).
169. See, e.g., Campbell, 510 U.S. at 578–94.
171. 467 F.3d at 247.
172. Id.
173. Id. at 247, 261.
174. Id. at 247.
175. Id. (footnote omitted).
Koons scanned from *Allure* magazine. The image Koons copied, *Silk Sandals by Gucci*, was a photo taken by Andrea Blanch, an accomplished professional fashion photographer, of a pair of legs resting on a man’s lap. Koons made minor adjustments to the legs, and included them as the second pair of legs from the left, forming the focal image of *Niagara*. Koons did not seek permission from Blanch; Blanch sued Koons for copyright infringement, and Koons raised the defense of fair use. In its analysis of the first fair use factor, the purpose and character of Koons’s use, the court found Koons’s use of Blanch’s photograph to be transformative because of “[t]he sharply different objectives that Koons had in using, and Blanch had in creating, ‘Silk Sandals’”, because Koons’s use of Blanch’s photograph was the “raw material . . . in the furtherance of distinct creative or communicative objectives”, and because Koons’s work “adds something new, with a further purpose of different character, altering the first with new expression, meaning, or message.” The court ultimately found Koons’s use to be fair.

In *Mattel, Inc. v. Walking Mountain Productions*, the photographer Thomas Forsythe developed a series of photographs entitled *Food Chain Barbie*, which depicted nude Barbie dolls endangered by everyday kitchen appliances, such as a malt machine, a fondue pot, and a casserole dish in a lit oven. Forsythe described his work as “an attempt to ‘critique . . . the objectification of women associated with [Barbie], and . . . to lambast . . . the conventional beauty myth and the societal acceptance of women as objects because this is what Barbie embodies.’” Mattel sued Forsythe for infringing its copyright in Barbie. The court found Forsythe’s photographs to be parodies that “transform Barbie’s meaning” from “the ideal American woman” and “symbol of American girlhood” that Mattel had established, to a message about “Barbie’s [harmful] influence on gender roles and the position

176. Id. at 247–48.
177. Id. at 248.
178. Id.
179. Id. at 248–49.
180. Id. at 252.
181. Id. at 253.
182. Id.
183. Id. at 259.
184. 353 F.3d 792, 796 (9th Cir. 2003).
185. Id. (alterations in original).
186. Id. at 797.
of women in society."\textsuperscript{187} The court found Forsythe’s use to be fair.\textsuperscript{188}

Similarly, in \textit{Cariou v. Prince}, famous appropriation artist Richard Prince took several photographs from Patrick Cariou’s portrait and landscape photography book, \textit{Yes Rasta}, altered those photos and incorporated them into Prince’s series of works titled \textit{Canal Zone}.\textsuperscript{189} Cariou sued Prince for copyright infringement of Cariou’s \textit{Yes Rasta} photographs.\textsuperscript{190} The court found twenty-five of Prince’s works to be transformative because they “manifest an entirely different aesthetic from Cariou’s photographs. Where Cariou’s serene and deliberately composed portraits and landscape photographs depict the natural beauty of Rastafarians and their surrounding environs, Prince’s crude and jarring works, on the other hand, are hectic and provocative.”\textsuperscript{191} Therefore, according to the court, Prince’s follow-on works in \textit{Canal Zone} exhibit “a different character, give Cariou’s photographs a new expression, and employ new aesthetics with creative and communicative results distinct from Cariou’s.”\textsuperscript{192} “Prince . . . ‘add[ed] something new’ and presented images with a fundamentally different aesthetic.”\textsuperscript{193} The court found Prince’s twenty-five transformative works to be fair use of Cariou’s photographs.\textsuperscript{194}

Even as fair use decisions in copyright infringement cases have increased over the past decades, which has provided follow-on creators with greater clarity and predictability in determining fair use,\textsuperscript{195} the applicability of fair use in moral rights cases has largely been overlooked. The lack of case law interpreting how courts might balance an author’s moral right of integrity with the public’s rights to expression is particularly troubling in light of the ongoing pressure to expand moral rights in the United States.\textsuperscript{196} If moral rights are to be expanded, most interest- or industry-groups and commentators agree that those rights must be subject to fair use.\textsuperscript{197} However, without any guidance

\textsuperscript{187} \textit{Id.} at 802.
\textsuperscript{188} \textit{Id.} at 816.
\textsuperscript{189} 714 F.3d 694, 698 (2d Cir. 2013).
\textsuperscript{190} \textit{Id.}
\textsuperscript{191} \textit{Id.} at 706.
\textsuperscript{192} \textit{Id.} at 708.
\textsuperscript{193} \textit{Id.} (alteration in original).
\textsuperscript{194} \textit{Id.} at 712.
\textsuperscript{196} See supra Section II.B.
\textsuperscript{197} See, e.g., Sag, supra note 195, at 50 (“Almost no one doubts that the fair use doctrine is, or should be, very important . . . .”).
from courts and, as discussed below, with commentators and legislative history doubting the compatibility of fair use with the right of integrity, how can the United States expand moral rights with the assumption that fair use would provide the proper balance between authors’ rights and the public’s rights?\footnote{198}

**B. Fair Use and Its (In)Compatibility with the Right of Integrity**

At first glance, the moral right of integrity that VARA grants to authors seems incompatible with fair use. If the right of integrity is the right to “safeguard the author’s meaning and message” in an author’s work, then any use of the author’s work to parodize, satirize, criticize, or transform would necessarily alter the author’s meaning and message in the work and harm the author’s honor and reputation.\footnote{199} But, it is precisely the alteration of the meaning or message of an author’s work that would give rise to a fair use defense. Indeed, transforming the meaning or message of an author’s work to express a new meaning or message is the “very type of activity that the fair use doctrine intends to protect for the enrichment of society.”\footnote{200}

As a preliminary matter, the seeming incompatibility between the moral right of integrity and fair use is familiar in other areas of copyright law.\footnote{201} A prime example is the seeming incompatibility between fair use and an author’s exclusive right under copyright law to create derivatives.\footnote{202} Specifically, under copyright law, an author has the exclusive right to prepare derivative works based on their copyrighted work.\footnote{203} “A ‘derivative work’ is a work based upon one or more preexisting works . . . in which a work may be recast, transformed, or adapted.”\footnote{204} Derivative works are often created by transforming underlying works into new works, such as producing a motion picture based on a book, or writing a sequel to a story or song.\footnote{205} However, if the transformation of an underlying work creates a derivative, but transformation of the underlying work also weighs in favor of fair use, then at what point

\footnote{198} See infra Section III.B.
\footnote{199} Kwall, supra note 55, at 6–7; see also U.S. Copyrights Office, supra note 46, at 30–31 ("[T]he moral right of integrity protects an author’s work against any “derogatory action” that is damaging to the author’s honor or reputation.").
\footnote{202} Id.
\footnote{204} Id. § 101.
\footnote{205} Id.
does the transformation of an author’s original work transition from being an infringement of a copyright owner’s exclusive right to create derivatives to a permissible fair use of the copyright owner’s work?206

Courts and scholars have addressed this conflict between fair use and a copyright owner’s derivative rights. For instance, in Castle Rock Entertainment, Inc. v. Carol Publishing Group, Inc., the court explicitly addressed the “potential source of confusion in our copyright jurisprudence over the use of the term ‘transformative.’”207 After noting that the definition of a derivative work included any form which a work may be transformed, the court noted that “[a]lthough derivative works that are subject to the author’s copyright transform an original work into a new mode of presentation, such works—unlike works of fair use—take expression for purposes that are not ‘transformative.’”208 In Ty, Inc. v. Publications International Ltd., the court described the transformative use for purposes of fair use as “complementary” copying, and infringing derivative use as “substitutional” copying.209 The court explained:

[C]opying that is complementary to the copyrighted work (in the sense that nails are complements of hammers) is fair use, but copying that is a substitute for the copyrighted work (in the sense that nails are substitutes for pegs or screws), or for derivative works from the copyrighted work, is not fair use.210

R. Anthony Reese analyzed the tension between transformativeness and the

206. See, e.g., Lee, supra note 201, at 1881 (“[I]f an unauthorized derivative work would be infringing, but an unauthorized transformative work could be a fair use[,] . . . how is transforming a work into a derivative work different from using a work to create a transformative work under fair use?”); 2 PAUL GOLDSTEIN, GOLDSTEIN ON COPYRIGHT 12:34–35 (3d ed. Supp. 2011) (“On principle, the rule [of transformative use] threatens to undermine the balance that Congress struck in section 106(2)’s derivative rights provision to give copyright owners exclusive control over transformative works to the extent that these works borrow copyrightable expression from the copyrighted work.”).
207. 150 F.3d 132, 143 (2d Cir. 1998).
208. Id.
209. 292 F.3d 512, 517–18 (7th Cir. 2002).
210. Id. at 517, 519 (citation omitted) (finding that “photographs of Beanie Babies are conceded to be derivative works, for which there may be a separate demand that Ty may one day seek to exploit, and so someone who without a license from Ty sold photographs of Beanie Babies would be an infringer of Ty’s sculptural copyrights”); see also R. Anthony Reese, Transformativeness and the Derivative Work Right, 31 COLUM. J.L. & ARTS 467, 475–76 (2008) (discussing Ty, In. v. Publications Int’l Ltd.).
derivative work right and found that “courts clearly do not view the preparation of a derivative work as necessarily transformative, such that the preparation of a derivative work is necessarily more likely (given the favored status of transformative uses) to constitute fair use.”

Similarly, Neil Weinstock Netanel studied appellate and district court fair use decisions between 1995 and 2010 and found the following:

[What matters for determining whether a use is transformative is whether the use is for a different purpose than that for which the copyrighted work was created. It can help if the defendant modifies or adds news expressive form or content as well, but different expressive purpose, not new expressive content, is almost always the key.]

Matthew Sag explained how a transformative work differed from a derivative:

[The assessment of transformativeness is not merely a question of the degree of difference between two works; rather, it requires a judgment of the motivation and meaning of those differences. . . . [For instance], the novel Pride and Prejudice and Zombies, which combines Jane Austen’s original work with scenes involving zombies, cannibalism, and ninjas, would be considered a transformative parody of the original . . . . In contrast, a more traditional sequel would merely be an infringing derivative work.]

In spite of this conflict, courts have managed to balance authors’ derivative rights with follow-on creators’ rights to expression under fair use numerous times in the past. Therefore, if the incompatibility between an author’s exclusive right to prepare derivatives and fair use can be resolved in an acceptable manner on a case-by-case basis by the courts, then too can the seeming incompatibility between the moral right of integrity and fair use, as detailed in Part III above.

Additionally, fair use and how it interacts with the right of integrity under VARA presents unique issues in light of VARA’s limited protection of single

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211. Reese, supra note 210, at 494.
212. Netanel, supra note 170, at 747.
213. Sag, supra note 195, at 56.
214. See discussion supra Section III.B.
The mutilation of an original work to create new message or meaning could mean the permanent mutilation or distortion of the work. Indeed, commentators have questioned the compatibility of fair use with VARA’s moral right of integrity precisely because of this concern. For instance, Jane Ginsburg questioned, “What is ‘fair’ about mutilating an original (or one of a limited edition)? What public policy does it advance; what public benefit does it secure? . . . [W]hat social need is there to destroy the original?”

Similarly, Peter Karlen opined that fair use has a limited role in moral rights:

> A use may infringe upon an artist’s moral rights even though it falls into a fair use exception. In part, this is because § 107, which codifies the fair use doctrine, sets forth considerations often having little to do with moral rights. The use or misuse of a work for purposes such as news reporting, scholarship, criticism, review, or classroom teaching . . . should not necessarily nullify a moral rights violation.”

Dane Ciolino argued that “federal moral rights and the fair use doctrine are manifestly incompatible for a number of doctrinal and practical reasons.” According to Ciolino, these reasons include that VARA governs the relationship between artist and personal property and not “nonrivalrous uses of intangible copyrighted works,” that VARA governs personal rights that deserve greater respect, and that the § 107 factors do not work when applied to use of tangible property. One commenter pointed out that the language of § 107, which uses the words “including such use by reproduction in copies,” seems inconsistent with the fair use of a single-copy or limited-edition work.

216. See discussion infra Section IV.A.
220. Id.
222. Thank you to James Gibson for pointing this out.
chel Buker described the inclusion of a fair use defense in VARA as “befuddling,” finding it “unclear just how fair use applies to moral rights.” Finally, Amy Adler remarked:

I doubt a court would extend the [fair use] provisions very far in the case of a permanent alteration of a unique work of art. The fair use concept seems to depend on copying. The original remains intact. Permanently defacing someone’s work to create a new one seems far more troubling than market damages caused by unauthorized copies. In fact, the legislative history of VARA showed that there was some doubt over whether and how fair use could apply to a moral rights claim:

The Committee does not want to preclude fair use claims in this context. However, it recognizes that it is unlikely that such claims will be appropriate given the limited number of works covered by the Act, and given that the modification of a single copy or limited edition of a work of visual art has different implications for the fair use doctrine than does an act involving a work reproduced in potentially unlimited copies.

While these concerns are certainly legitimate, and it may appear cavalier to allow the permanent mutilation of an original work of art in the name of free expression, the right of integrity does not only apply to instances where an original work is permanently mutilated. In its most expansive form, the right of integrity protects against the decontextualization of a work, such as placing Fearless Girl in front of Charging Bull, in addition to the physical mutilation of the work. Indeed, VARA explicitly protects against the distortion, modification, and mutilation of a work that prejudices an author’s

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225. H.R. REP. NO. 101-514 (1990), *reprinted in* 1990 U.S.C.C.A.N. 6915, 6932. However, it is worthy to note that this statement occurred three years before the U.S. Supreme Court’s decision in *Campbell v. Acuff-Rose Music, Inc.*, which found that the more transformative the follow-on work, the more likely the follow-on work would be considered fair use. 510 U.S. 569, 578–79 (1994).
226. See *supra* notes 1–11 and accompanying text. *But see infra* note 229.
honor and reputation.\textsuperscript{227} For instance, Sergio Munoz Sarmiento believes that the right of integrity could have a more expansive application; he highlights the fact that VARA’s wording fails to explicitly limit the definition of mutilation to \textit{physical} alterations.\textsuperscript{228} And even though VARA’s public presentation exception has been interpreted to excuse decontextualization of works from violating an author’s right of integrity,\textsuperscript{229} that exception may not excuse all decontextualizations now or in the future. Indeed, if VARA is most concerned with protecting an author’s honor and reputation, damage to an author’s honor and reputation could occur through decontextualization, temporary and impermanent modification, and physical mutilation of their work. Furthermore, as discussed below, the line between decontextualization excused under the public presentation exception and decontextualization not excused under the public presentation exception can be easily blurred.\textsuperscript{230} The line between permanent mutilation and impermanent mutilation is similarly thin.\textsuperscript{231} For instance, if spraying paint on a concrete sculpture prejudices the sculpture’s honor and reputation, does it matter whether the paint may or may not be removable? If—under the public presentation exception—VARA excuses a shopping mall from tying red ribbons on sculptures of geese because the ribbons are impermanent, does it make a difference if the mall owners never remove the red ribbons? As I explore below, some actions by follow-on creators that may fall under VARA’s public presentation exception might be more appropriately analyzed under fair use.\textsuperscript{232} There are contexts where a


\textsuperscript{229} See, \textit{e.g.}, \textit{id.} (quoting Amy Adler, “Under moral rights in this country, while you can sue for someone actually physically changing a sculpture, changing a sculpture by placing another sculpture near it is simply not actionable . . . . We don’t want to let artists start suing curators because they don’t like who their work is displayed next to.”); Annemarie Bridy, \textit{Fearless Girl Meets Charging Bull: Copyright and the Regulation of Intertextuality}, 9 U.C. IRVINE L. REV. 293, 326 (2019) (stating that the public presentation exception to VARA’s right of integrity “does not give artists the right to prevent so-called contextual modifications—defined as those that ‘leave the substance of the work intact, but change the appearance or perception of the work by putting it into a context that differs from the one originally intended or envisioned by the author’”).

\textsuperscript{230} See discussion \textit{infra} Section IV.A.

\textsuperscript{231} See discussion \textit{infra} Section IV.B.

\textsuperscript{232} See discussion \textit{infra} Sections IV.A–B.
follow-on creator can only express an important message or meaning by distorting the original or limited-edition work.\textsuperscript{233} Moreover, even though VARA explicitly makes the moral right of integrity “[s]ubject to section 107[‘s]” fair use provision,\textsuperscript{234} other common law countries that protect the moral rights of authors do not provide an explicit defense of fair use (or fair dealing)\textsuperscript{235} to moral rights claims.\textsuperscript{236} This does not mean, however, that fair use is incompatible with the moral right of integrity or that courts in those countries do not consider whether the defendant’s use is fair in moral rights litigation.\textsuperscript{237} For instance, certain countries, such as Australia, provide a defense to defendants where the violation of moral rights is “reasonable in all the circumstances.”\textsuperscript{238} At present, there are no cases confirming whether courts would find the distortion, mutilation, or modification of a work for purpose of parody, satire, or criticism to be “reasonable in all the circumstances.”\textsuperscript{239} Furthermore, in Deckmyn \textit{v.} Vandersteen, mentioned above, the Belgium Court of Appeals considered whether the follow-on work in that case would be excused under the parody exception under Belgian law.\textsuperscript{240} In light of this important question, the court sent the question to the European Court of Justice to consider whether parody is a defense under European Union law, and if so, what constitutes a parody.\textsuperscript{241} This seems to signal a willingness to consider parody as a defense to moral rights.

Finally, in spite of the explicit reference to fair use as a defense to VARA

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\item \textsuperscript{233} See discussion \textit{infra} Section IV.C.
\item \textsuperscript{234} 17 U.S.C. § 106A(a) (2012).
\item \textsuperscript{235} See, e.g., \textit{supra} note 44. Common law nations such as Canada, Australia, the United Kingdom, and New Zealand apply the defense of fair dealing to copyright claims. \textit{See id.} Fair dealing has been described as a narrower defense that is only applicable to a set of enumerated purposes, such as parody or satire. Giuseppina D’Agostino, \textit{Healing Fair Dealing? A Comparative Copyright Analysis of Canada’s Fair Dealing to U.K. Fair Dealing and U.S. Fair Use}, 53 \textit{McGill L.J.} 309, 318 (2008). The U.S. applies the defense of fair use to copyright claims, which is more flexible and can apply to any purpose. \textit{Id. But see Ariel Katz, Debunking the Fair Use vs. Fair Dealing Myth: Have We Had Fair Use All Along, LAWARXIV PAPERS} (July 2, 2018), https://osf.io/preprints/lawarxiv/26vjt.
\item \textsuperscript{236} See Sainsbury, \textit{supra} note 16, at 149.
\item \textsuperscript{237} \textit{E.g.}, \textit{Copyright Act 1968} (Cth) pt IX div 6 s 195AS (Austl.); \textit{see also} D’Agostino, \textit{supra} note 235, at 338–39 (describing U.K. copyright law as involving a three-step test a defendant must overcome in copyright litigation).
\item \textsuperscript{238} \textit{Copyright Act 1968} (Cth) pt IX div 6 s 195AS.
\item \textit{Id.}
\item \textsuperscript{240} \textit{See supra} text accompanying notes 79–83.
\item \textsuperscript{241} \textit{See supra} note 83.
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claims, no court in the United States has found a fair use defense in this context. This lack of case law, however, could be attributable to multiple reasons other than its incompatibility. First, VARA has only been enforceable since 1990 and covers a limited subject matter: works of visual art. This means that there is still relatively little litigation over VARA claims and much fewer court decisions on VARA claims compared to copyright infringement claims. Additionally, while some defendants in VARA claims have asserted fair use as an affirmative defense to right of integrity claims, courts often dispose of VARA claims on other grounds, such as the public presentation exception, or they interpret VARA to exclude protection of certain works. For instance, in Massachusetts Museum of Contemporary Art Foundation, Inc. v. Büchel, Büchel claimed, among other things, that the museum’s covering of his unfinished work and allowing visitors to see his work displayed covered with a tarp violated his right of integrity. In response to Büchel’s claim, MASS MoCA asserted a number of affirmative defenses—one of which was fair use. In that case, however, the court disposed of Büchel’s claim under the public presentation exception, stating that “the mere covering of the artwork by the Museum, its host, cannot reasonably be deemed an intentional act of distortion or modification of Büchel’s creation.” Because of this ruling, the court never analyzed the merits of the parties’ dispute; nor did the court analyze the museum’s actions under the factors of fair use.

242. See supra Section II.B.
244. See Bonneau, supra note 46, at 100 n.257 (“[C]ase law of this nature is undeveloped.”).
245. See Christopher A. Cotropia & James Gibson, Copyright’s Topography: An Empirical Study of Copyright Litigation, 92 TEX. L. REV. 1981, 1997–98 (2014) (comparing copyright infringement claims under 17 U.S.C. § 106 to other copyright actions, including VARA claims, and finding claims for unauthorized reproduction of work under § 106(1) were the most common while claims under VARA were the most rare).
247. See, e.g., Cheffins v. Stewart, 825 F.3d 588, 595 (9th Cir. 2016) (finding a mobile replica of a sixteenth-century Spanish galleon, created from an old school bus, to be applied art excluded from the definition of visual art under VARA); Phillips v. Pembroke Real Estate, Inc., 459 F.3d 128, 142–43 (1st Cir. 2006) (holding that VARA does not protect site-specific art).
248. Büchel, 459 F.3d at 42.
250. Büchel, 593 F.3d at 61.
251. Id. at 65.
Furthermore, where it relates specifically to follow-on creators modifying an original artist’s work for the sake of expression, another reason there are no published decisions on fair use in right of integrity claims might be because social norms resolve many of those disputes. For instance, in 2009, street artist Banksy mutilated a 1985 work by street artist King Robbo on the Regents Canal in London. Banksy mutilated Robbo’s work by painting an image of a workman wall-papering over Robbo’s artwork. In response, Robbo changed the image of Banksy’s work to look like the workman was painting the tag “King Robbo.” Banksy changed the image again, and Robbo responded by painting over the work with a cartoon character leaning against a tombstone that said “R.I.P. Banksy’s Career.” Famous feuds between street artists, such as the feud between Banksy and Robbo, are examples of artists relying on social norms instead of moral rights litigation to resolve their disputes. Some artists even welcome other artists’ use of their works for the sake of encouraging and creating expression. For instance, in 1953, Robert Rauschenberg took an original Willem de Kooning work of art and erased it. This resulted in “a sheet of paper bearing the faint, ghostly shadow of its former markings,” which Rauschenberg titled Erased de Kooning Drawing and exhibited. While this action, if it occurred today and de Kooning were alive, would certainly violate de Kooning’s moral right of integrity, de Kooning—in fact—gifted Rauschenberg the work to erase. When de Kooning finally understood and relented to Rauschenberg’s artistic intent, de Kooning did not just gift Rauschenberg any work, he specifically

252. See infra text accompanying notes 253–62.
254. Id.
255. Id. at 279–80.
256. Id. at 280. See also The Banksy vs Robbo War in Pictures, TWISTED SIFTER (Jan. 12, 2012), https://twistedsifter.com/2012/01/banksy-vs-robbo-war-in-pictures/.
257. See Smith, supra note 253, at 279 (“The ultimate offense in street art is writing over someone else’s work. When this rule is not observed, street artists often take to the streets to punish each other for failure to follow normative street art rules, resulting in street art ‘feuds.’”).
259. Id.
260. Adler, supra note 27, at 283.
went through his portfolio to find “something [he would] miss.”

In spite of its seeming incompatibility, the lack of any case law or international equivalents, this Paper argues that fair use can and should be used to limit authors’ integrity claims in the United States. This determination can be made by creatively analyzing and balancing the four factors under § 107, similar to the analysis of fair use in copyright infringement claims. In light of the ongoing pressure to expand moral rights in the U.S., it is important to understand how fair use can and should balance the interests of authors’ rights to the integrity in their works with the interests of the public in having access to new expression.

IV. FAIR USE AND THE DISTORTION, MUTILATION, OR OTHER MODIFICATION OF WORKS

The moral right of integrity gives authors the right “to prevent any intentional distortion, mutilation, or other modification of that work which would be prejudicial to his or her honor or reputation.” This Part analyzes three different contexts that could violate an author’s right of integrity. The first involves instances where the follow-on creator distorts, mutilates, or modifies the meaning of an author’s work without physically altering the work, such as where the placement of a piece of art interacts with, decontextualizes, or clearly comments upon an author’s original work. This decontextualization could be temporary or permanent. The second context is where a follow-on creator distorts, mutilates, or modifies an artist’s work by physically—but temporarily or impermanently—altering the work, such as placing ribbons on a sculpture or partially covering a piece of art with tarp or curtains. The final context involves a follow-on creator who permanently distorts, mutilates, or modifies a physical copy of an artist’s work in order to make an

262. Id.
263. See discussion infra Part IV.
264. See discussion infra Part IV.
265. See Samuelson, supra note 195, at 2540 for a description of the strength of the fair use doctrine as balancing interests of copyright owners with interests of subsequent authors and the public.
267. See discussion infra Section IV.A.
268. See discussion infra Section IV.A.
269. See discussion infra Section IV.B.
270. See infra notes 343–46 and accompanying text.
271. See infra notes 333–40 and accompanying text.
artistic, social, or political statement, such as erasing a painting, drawing clown faces on serious portraits, or spray-painting derogatory language on a sculpture. This permanent distortion could be of a single-copy work or a limited-edition work. This Part examines how copyright’s fair use doctrine can flexibly serve as a limitation to integrity rights under those three contexts and interprets how the four fair use factors in § 107 may be used to balance the author’s right of integrity with the public’s rights to find fair use where a follow-on creator modifies, distorts, or mutilates an author’s work to transform the work and give the work new meaning.

A. Decontextualization

The first context that could violate the moral right of integrity, under an expansive view of moral rights, involves the distortion, mutilation, or modification of the context or meaning of an author’s work. In this category, the follow-on creator does nothing to physically alter the author’s work, but through some permanent or temporary action, distorts, modifies, or mutilates the context or original meaning of the author’s work, thereby prejudicing the artist’s honor and reputation. A recent example of this scenario involved the dispute between artist Arturo Di Modica, creator of the Charging Bull sculpture on Wall Street, and Kristen Visbal’s Fearless Girl sculpture.

On December 16, 1989, New York financial operators arrived at the New York Stock Exchange to find a 7,700 pound, eleven foot tall, sixteen foot long bronze sculpture of a charging bull installed across the street. Di Modica had installed the Charging Bull street art guerilla-style, under cover of night. The Charging Bull represented “optimism and strength amid adversity” at a time when the U.S. stock market was experiencing a crash. In response to its immediate popularity, instead of removing or destroying

272. See infra Section IV.C.
274. See, e.g., supra notes 1–7 and accompanying text.
277. McCarthy, supra note 275.
278. Id.
Charging Bull, the New York City Department of Parks and Recreation temporarily installed it on the cobblestone-paved square of Bowling Green where it remains today.279 On March 7, 2017,280 almost twenty-eight years later, State Street Global Advisors installed artist Kristen Visbal’s sculpture, Fearless Girl, twenty feet away from Charging Bull.281 The Fearless Girl weighed 250 pounds and stood about four feet tall; she stood defiant and straight, hands on her hips, feet planted on the ground, her ponytail and skirt seemed to billow in the wind.282 She faced Charging Bull head on.283 Fearless Girl intended to send a message about gender diversity and equality and to “[k]now the power of women in leadership” at a time when the media was heightening its focus and scrutiny on gender inequality on Wall Street.284 Di Modica claimed that Fearless Girl “was an insult to his work,” and that “[s]he’s there attacking the bull.”285 The placement of Fearless Girl—standing defiantly and facing Charging Bull head-on—certainly “subverted the bull’s meaning,” which was to promote “freedom in the world, peace, strength, power[,] and love.”286 Indeed, even though Fearless Girl did not physically alter Di Modica’s work, it clearly interacted with it, and certainly reinterpreted Charging Bull’s original positive and uplifting message showing “the strength and power of the American people”287 by casting a menacing light onto the sculpture and transforming it “into a negative force and a threat” connoting antifeminism and disempowerment of women.288

Under the current interpretation of VARA, the installation of Fearless Girl and her deliberate interaction with Charging Bull is not likely to support a cause of action for violating Di Modica’s right of integrity.289

279. Dossena, supra note 276.
282. See Garcia, supra note 1.
283. See Arboleda, supra note 281.
284. See Garcia, supra note 1.
285. Barron, supra note 11.
286. Id.
287. Dossena, supra note 276.
288. Barron, supra note 11.
States, the public presentation exception in VARA exempts from a right of integrity violation “[t]he modification of a work of visual art which is the result . . . of the public presentation, including lighting and placement, of the work.”290 Specifically, modification because of public presentation “is not a destruction, distortion, mutilation, or other modification . . . unless the modification is caused by gross negligence.”291 Not all scholars agree that the public presentation exception will exempt non-physical alterations of a work; as Sergio Munoz Sarmiento points out, the statute’s wording does not explicitly limit the definition of mutilation to physical alterations.292 However, based on past case law and legislative history, the mere presentation of another’s work next to the author’s work may be exempt from VARA under its public presentation exception.293 This exception, for instance, allows museums to exercise their curatorial discretion to place works next to each other—to allow the works to interact with each other—in order to exhibit a specific message or meaning, even if that message could harm an artist’s honor or reputation.294 This exception also permitted a property developer to erect a building to completely obstruct a mural in English v. BFC & R East 11th Street LLC.295 Indeed, Annemarie Bridy explores the dispute between Charging Bull and Fearless Girl and finds Di Modica’s claim under VARA to be “bull.”296 “To the extent that Fearless Girl’s presence in Bowling Green Park modifies the meaning of Charging Bull for either DiModica himself or members of the public, that modification in no way violates DiModica’s right of integrity under VARA” given VARA’s focus on physical alterations and given VARA’s public presentation exception.297 Amy Adler further explained, “We don’t want to let artists start suing curators because they don’t like who their work is displayed next to.”298 More importantly, “A policy that would allow one artist

291. Id.
292. See Kaplan, supra note 228.
293. See supra notes 246–51 and accompanying text.
294. See id.
296. Bridy, supra note 229, at 327.
297. Id.
298. See Kaplan, supra note 228 (quoting Amy Adler).
to stop another artist’s work would be a mistake[;] . . . [a]ll public art is ideally in dialogue with the space it exists in. And that includes other sculptures.”

That being said, as discussed above, under a more expansive interpretation of the moral right of integrity, decontextualization of an author’s work that causes prejudice to that author’s honor and reputation could be considered a distortion, modification, or mutilation of the author’s work and could support a cause of action for violating the author’s right of integrity. For instance, in the Stockholm District Court decision mentioned above, the court found an author’s right of integrity to be violated where his work was exhibited next to highly pornographic photos. If the United States were to expand the scope of VARA to mirror countries that hold this more expansive view of moral rights, this type of decontextualization of works could give rise to a right of integrity claim.

Additionally, there could be instances where it is difficult to draw the line between decontextualization due to public presentation and decontextualization due to other actionable modifications of works. As Merryman explains:

It seems undeniable that an exhibition can be stacked, whether deliberately or not, so as to misrepresent the artist’s work. This could adversely affect the artist’s reputation and thus arguably impair his moral right. But to ask a court to intervene is to suggest something close to, if not indistinguishable from, censorship. Just as one would be reluctant to suggest judicial suppressing or “editing” of a book that, in the selection of paintings illustrated and in the text, misrepresented a painter’s work, so one ought to avoid similar suppression or “editing” of an exhibition. Yet if one agrees with this argument, how is it possible to support a right of integrity at all? Is there a convenient line to be drawn between the kinds of mistreatment of the artist’s work that ought to be legally prevented and other kinds for which, in

299. Id. (quoting Amy Adler).
300. See supra text accompanying notes 226–27.
301. Brown-Pedersen, supra note 76, at 127.
302. See Birdy, supra note 229, at 333 (highlighting that U.S. copyright law is geared toward promoting commerce, whereas other international systems have more expansive views on protecting an artist’s power over their work).
303. See Merryman, supra note 18, at 1033–34.
order to protect freedom of expression or other overriding social interests, no such legal remedy is available? The instinctive response is that there is such a line, at least in the sense that most cases fall clearly into one or the other category, but experience leads us to expect that there will be difficult cases, just as there are difficult cases wherever legal lines must be drawn. 304

Take the Charging Bull and Fearless Girl dispute as an example. 305 What if the Fearless Girl was not placed twenty feet away from the Charging Bull; imagine if Fearless Girl was, instead, placed a mere one foot away from the Charging Bull, allowing the Charging Bull to tower over the Girl? Or, imagine if Fearless Girl was a mere one foot away from Charging Bull, raising one hand high in front of her that physically touches the Bull’s nose seemingly hold back or halt the Bull’s forward charge. Or, imagine if Visbal had created Fearless Girl to fit atop Charging Bull, so that she appears to be riding and taming the Bull. All of these scenarios would distort and modify Charging Bull, change the message of Charging Bull, and prejudice Di Modica’s honor or reputation—but would all of these scenarios be excused under VARA’s public presentation exception? Do we draw the line at “physical” interaction? In other words, as long as Fearless Girl sculpture does not physically interact with the Charging Bull, is it excused under public presentation? So, the scenario of Fearless Girl riding Charging Bull would not be excused under the public presentation exception, but placing the Girl one foot away from the Bull, allowing the Bull to seemingly tower over the Girl but not make any physical contact, would be excused. 306 However, if we draw the line at physical interaction, does that mean that the scenario of the Girl touching the Bull’s nose would also not be excused under the public presentation exception merely because her hand physically interacts with the Bull? What if her hand is a mere one inch away from the Bull, making it appear like she is touching him when, upon closer inspection, there is a one inch gap? Drawing the line at physical interaction can seem arbitrary, especially if the purpose of the right of integrity is to safeguard an author’s honor and reputation. An author’s honor and reputation can be prejudiced in all of the actions above, even where the interaction with another piece of art is not physical.

What seems clearer, however, is that all of the scenarios imagined above

304. Id.
305. See supra text accompanying notes 276–88.
306. Id.
could support a defense of fair use. Fair use guarantees breathing space within the confines of copyright and, as VARA explicitly states, also provides breathing space within the confines of moral rights. As Annemarie Bridy explained: “Without fair use, ‘unfaithful continuations’ and other antagonistic intertexts would be subject to veto by authors whose aesthetics skew monologic.” The four factors, illustrated in § 107, to determine whether fair use excuses a follow-on creator’s work are,

(1) the purpose and character of the use, including whether such use is of commercial nature or is for nonprofit educational purposes; (2) the nature of the copyrighted work; (3) the amount and substantiality of the portion used in relation to the copyrighted work as a whole; and (4) the effect of the use upon the potential market for or value of the copyrighted work.

Under all of the Charging Bull versus Fearless Girl scenarios discussed above, the first factor—purpose and character of the use—would weigh in favor of fair use. In all of the scenarios above, Fearless Girl’s interaction and reinterpretation or recontextualization of the Charging Bull alters the meaning and message of the Bull. They change the Bull’s message from one of optimism on Wall Street to a message criticizing the gender gap on Wall Street and proclaiming the strength of women. Like Randall’s book The Wind Done Gone, which transformed the message and meaning in Mitchell’s Gone With the Wind in Suntrust v. Houghton Mifflin, so too does Fearless Girl transform the message and meaning in Charging Bull. Indeed, altering the meaning of an original work, transforming the meaning or message of that work so it expresses a new meaning or message, is the “very type of activity

308. See 17 U.S.C. § 106A.
311. See Bridy, supra note 229, at 332 (highlighting that Fearless Girl’s placement next to Charging Bull was both “critical and transformative,” and explaining that, from a fair use point of view, “Fearless Girl was created to symbolically contest the culture of masculine corporate power that Charging Bull can be read to represent”).
312. See Kaplan, supra note 228.
314. See Kaplan, supra note 228.
that the fair use doctrine intends to protect for the enrichment of society.”

The second factor of fair use looks at the nature of the copyrighted work, specifically examining “whether the work is expressive or creative... or more factual, with a greater leeway being allowed to a claim of fair use where the work is factual or informational.” Courts in the past have acknowledged that sculptural works, such as Di Modica’s Charging Bull, are expressive and creative in nature. However, the creative nature of an author’s work is given limited weight in fair use analysis where the follow-on work uses “the original ‘in a transformative manner to comment on [a work’s] social and aesthetic meaning rather than to exploit its creative virtues.’” Because Fearless Girl comments on Di Modica’s “social and aesthetic meaning” rather than “exploit its creative virtues,” the creative and expressive nature of Charging Bull would be given limited weight.

Similarly, the third factor—amount and substantiality used—would also be given less weight because of Fearless Girl’s use of Charging Bull to express a new message and meaning. Indeed, in order to express the message for female equality on Wall Street, it was necessary to use the entire Charging Bull sculpture to get that message across.

Finally, the fourth factor of fair use is “the effect of the use upon the potential market for or value of the... work,” which examines “whether unrestricted and widespread conduct of the sort engaged in... would result in a substantially adverse impact on the potential market.”

Here, it is possible...
that the appreciation or even the market for Di Modica’s *Charging Bull* may decrease due to *Fearless Girl*’s negative message.\textsuperscript{323} This type of market harm, however, “like a scathing theater review” may “kill[] demand for the original,” but is not the type of market harm considered under fair use.\textsuperscript{324} Indeed, even though *Fearless Girl* may disparage *Charging Bull* or Di Modica, such “[b]iting criticism that [merely suppresses] demand” is not “a harm cognizable under the Copyright Act.”\textsuperscript{325}

While decontextualization of an author’s work may not be a violation of the author’s right of integrity under VARA in light of its public presentation exception, this may not always be the case if we expand moral rights.\textsuperscript{326} Additionally, the line between what is excused activity under the public presentation exception and what is not excused activity under the exception can also be a bit arbitrary.\textsuperscript{327} In situations where the public presentation exception may not clearly apply and a follow-on creator decontextualizes an author’s work by distorting, mutilating, or modifying it to give the work new meaning or message, courts, litigants, and authors should consider whether the fair use doctrine may limit the follow-on creator’s liability under the moral right of integrity.

### B. Temporary or Impermanent Distortion, Mutilation, or Modification

The second context that may violate the moral right of integrity, under an expansive view of moral rights, involves the temporary or impermanent physical distortion, mutilation, or modification of an author’s work. Unlike the first category, where the defendant does not physically alter the artist’s work, this category involves the defendant physically—but temporarily—distorting, mutilating, or modifying the artist’s work.\textsuperscript{328} Even though the distortion may

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\textsuperscript{323} See Bridy, *supra* note 229, at 305.

\textsuperscript{324} *Campbell*, 510 U.S. at 591–92.

\textsuperscript{325} *Id.* at 592 (alterations in original) (quoting *Fisher v. Dees*, 794 F.2d 432, 438 (9th Cir. 1986)).

\textsuperscript{326} See *supra* notes 152–56 and accompanying text.

\textsuperscript{327} See discussion in *supra* Section IV.A.

\textsuperscript{328} See, e.g., *Eastwood*, *supra* note 84.
be temporary, the damage to the artist’s honor and reputation may be permanent.\textsuperscript{329} This circumstance was presented in \textit{MASS MoCA v. Büchel}\textsuperscript{330} and \textit{Snow v. Eaton Centre Ltd.}\textsuperscript{331} Neither alteration was permanent, but both artists claimed that their honor and reputation were damaged.\textsuperscript{332}

In \textit{MASS MoCA v. Büchel}, the artist Büchel asserted a claim under VARA for violation of his right of integrity against MASS MoCA when MASS MoCA displayed the artist’s incomplete sculptural work covered with a tarp.\textsuperscript{333} The artist and MASS MoCA entered into an agreement to create and display Büchel’s sculptural work, \textit{Training Ground for Democracy}.\textsuperscript{334} MASS MoCA funded the art, it went over budget, and the artist refused to continue the work because of artistic differences.\textsuperscript{335} Instead of destroying the work, MASS MoCA covered it with a tarp and invited audiences to walk past the covered work to attend its \textit{Made at MASS MoCA} exhibit, which was an exhibit focusing on the collaboration between artists and museums.\textsuperscript{336} The court in \textit{MASS MoCA} held that displaying Büchel’s unfinished work covered under a tarp was not an intentional act of distortion or modification of Büchel’s creation.\textsuperscript{337} The court admitted that MASS MoCA was not “necessarily acting with pure intentions when it created ‘Made at MASS MoCA’ in close proximity to the tarped ‘Training Ground.’”\textsuperscript{338} Indeed, the court surmised that the museum was likely using the covered art to criticize Büchel and to communicate its anger at the artist by “juxtaposing his unfinished work with the successful artistic collaborations depicted in its new exhibition.”\textsuperscript{339} The court interpreted MASS MoCA’s act to be “intended to highlight, rather than hide, the failed collaboration.”\textsuperscript{340} However, the court found the museum’s action

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\item \textsuperscript{329} See id. (explaining that three art experts testified that the owner decorating Snow’s geese with Christmas ribbons “made a mockery of [the work’s] intended purpose by distorting its appearance, transforming it into a ‘kitschy’ sentimental display, resembling a Christmas bauble,” which prejudiced “Snow’s artistic honour and reputation”).
\item \textsuperscript{330} Büchel, 593 F.3d at 45.
\item \textsuperscript{331} Snow v. The Eaton Centre Ltd. (1982) 70 C.P.R. (2d) 105 (Can. Ont. H.C.J.).
\item \textsuperscript{332} Büchel, 593 F.3d at 46; see Eastwood, \textit{supra} note 84.
\item \textsuperscript{333} Büchel, 593 F.3d at 46.
\item \textsuperscript{334} Id. at 43.
\item \textsuperscript{335} Id. at 44–45.
\item \textsuperscript{336} Id. at 45.
\item \textsuperscript{337} Id. at 61.
\item \textsuperscript{338} Id.
\item \textsuperscript{339} Id. at 62.
\item \textsuperscript{340} Id.
\end{itemize}
not to violate the right of integrity, because the right does not protect the artist “from disparaging commentary about his behavior.”

It only protects from the “intentional act of distortion or modification” of the artist’s work.

In the Canadian case *Snow v. Eaton Centre*, the artist of *Flight Stop*—a sculpture consisting of sixty flying/hanging geese—sued the owner of the work for displaying the work with red holiday ribbons around the geese’s necks. The artist, Michael Snow, felt that the addition of the ribbons “jarred the harmony of his naturalistic composition, altered its basic character and purpose, and ultimately affected his artistic reputation.” He sued Eaton Centre, and the court ordered the Centre to remove the red ribbons. In addition to the artist’s own statement that the ribbons prejudiced his honor and reputation, the court relied on the artist’s experts that testified to the harm to Snow’s reputation, including that the red ribbons made “a mockery of its intended purposes” and transformed the work “into a ‘kitschy’ sentimental display, resembling a Christmas bauble.”

In the U.S., however, Eaton Centre’s actions might be excused under the public presentation exception. Specifically, the House Report on the hearings on VARA stated:

Under subsection (c)(2), galleries and museums continue to have normal discretion to light, frame, and place works of art. However, conduct that goes beyond presentation of a work to physical modification of it is actionable. For example, Representative Markey described the actions of two Australian entrepreneurs who cut Picasso’s “Trois Femmes” into hundreds of pieces and sold them as “original Picasso pieces.” This is clearly not a presentation question. On the other hand, the Committee believes that the presentation exclusion would operate to protect a Canadian shopping center that temporarily be-decked a sculpture of geese in flight with ribbons at Christmas.

341. *Id.*
342. *Id.*
344. See *Eastwood, supra note 84.*
345. *Snow, 70 C.P.R. (2d) 105; see Eastwood, supra note 84.*
346. *See Eastwood, supra note 84.*
Based on the court’s decision in *MASS MoCA* and the House Report’s statement on the facts in *Snow*, it seems that the *temporary* distortion, modification, or mutilation of art—such as partially covering it with a tarp or tying red ribbons on it—would not violate the right to integrity under VARA. However, VARA does not use the words permanent or temporary or draw a line between those differences in the statute. Indeed, it is interesting to consider why the temporary or impermanent distortion of a piece of work would be excused from VARA even though it may cause permanent damage to an artist’s honor and reputation. For instance, would the same exact activities—placing a tarp over the work or tying ribbons on art pieces—violate VARA had they been semi-permanent? What if MASS MoCA decided to exhibit Büchel’s work covered with a tarp for many years or as a permanent exhibition? What if the mall in Eaton Centre decided to never take the red ribbons off of Snow’s geese sculptures? VARA does not use the words permanent or temporary in the statute, and it seems arbitrary for a violation of the right of integrity to rest upon whether the mutilation was permanent or impermanent. Indeed, how long must a mutilation occur for it to be permanent and, therefore, actionable? What types of distortions are, in fact, permanent? Is Agata Oleksiak’s yarn bombing of Charging Bull in a pink and purple cozy knit permanent? Could an artist not succeed under a VARA claim against a third party who sprays paint on a concrete sculpture because there are now chemicals that can effectively remove spray paint from concrete? Instead of drawing an arbitrary line between permanent and impermanent mutilation of works, perhaps these activities could be appropriately examined under fair use.

For instance, in *MASS MoCA v. Büchel*, the Museum’s covering and exhibiting of Büchel’s unfinished sculpture in a *Made at MASS MoCA* exhibit could be considered fair use. As a preliminary matter, covering the work

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349. See supra text accompanying notes 333–42.
351. See discussion supra notes 332–50; 17 U.S.C. § 106A.
352. See generally 17 U.S.C. § 106A.
and exhibiting it in an exhibition focusing on the Museum’s successful and failed collaboration with artists seems to transform the meaning of the work to create a new message.\textsuperscript{355} According to the Museum’s website:

\textit{Made at MASS MoCA} [was] a documentary project exploring the issues raised in the course of complex collaborative projects between artists and institutions. The exhibition examines some of the many ways in which MASS MoCA has worked with a wide range of visual and performing artists over more than a decade. In addition to serving as a presenter—the conventional role of museums—MASS MoCA is also a fabricator of large-scale works, a host of extended artist residencies, and a collaborator and co-producer. The exhibition looks at the implications of those roles and relationships and how they are relevant to the making and distribution of art today.

\textit{Made at MASS MoCA} gives visitors insight into how major works of art take shape and what it means to describe MASS MoCA as an open platform for research and development in the arts.\textsuperscript{356}

The court in \textit{MASS MoCA} acknowledged:

MASS MoCA was not necessarily acting with pure intentions when it created “Made at MASS MoCA” in close proximity to the tarped “Training Ground.” It might be a fair inference that the Museum was deliberately communicating its anger with Büchel by juxtaposing his unfinished work with the successful artistic collaborations depicted in its new exhibition.\textsuperscript{357}

Assume that the \textit{MASS MoCA} exhibit was intended to exhibit both successful and failed collaborations with artists by partially covering Büchel’s work with a tarp and juxtaposing his unfinished work with the \textit{MASS MoCA’s} other successful collaborations;\textsuperscript{358} MASS MoCA has certainly transformed

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\textsuperscript{355} \textit{Id.}
\textsuperscript{356} \textit{Made at MASS MoCA, MASS MoCA, https://massmoca.org/event/made-mass-moca/} (last visited Mar. 4, 2019).
\textsuperscript{357} Büchel, 593 F.3d at 61–62.
\textsuperscript{358} See \textit{id.} at 62.
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Büchel’s work to express a new purpose, message, and meaning. As a non-profit museum whose mission is to educate the public, the Museum’s use of Büchel’s work would further be considered to be of a noncommercial nature. Under the second factor of fair use, while Büchel’s work is highly expressive and creative, we know that this does not necessarily tilt the fair use analysis where the follow-on creator uses the work in a transformative manner to comment on the social and aesthetic meaning of the work.

The third factor of fair use, the amount and substantiality of the portion used, might also weigh in favor of fair use. While Büchel’s entire work was partially covered under the tarp during the exhibition, portions of his work were actually viewable, creating “a conceptual peep show.” Furthermore, where the follow-on creator uses the original work in order to comment upon the work, courts recognize that the follow-on creator needs to use enough of the original in order to get their message across. Finally, the fourth factor, market harm, is debatable. Exhibiting Büchel’s work covered under a tarp might cause harm to the future market of Büchel’s works, either due to the disparaging commentary about Büchel’s behavior or due to viewers gaining “an inaccurate sense of his art” and judging “his work on the basis of this experience.” The former harm resulting from disparaging commentary about Büchel’s behavior is not harm that is nor should be considered under fair use. Indeed, museums should be able to use an artist’s work to criticize the artist’s behavior just as they can use words to criticize the artist; if this causes museums to be wary of partnering with Büchel in the future, that harm

362. See supra notes 316–19 and accompanying text.
363. Measuring Fair Use: The Four Factors, STAN. UNIV. LIBRARIES, https://fairuse.stanford.edu/overview/fair-use/four-factors/ (last visited Oct. 8, 2019) (“The less you take, the more likely that your copying will be excused as fair use.”).
365. See Chi. Bd. of Educ. v. Substance, Inc., 354 F.3d 624, 629 (7th Cir. 2003) (“The general standard . . . is clear enough: the fair use copier must copy no more than is reasonably necessary [not strictly necessary—room must be allowed for judgment, and judges must not police criticism with a heavy hand] to enable him to pursue an aim that the law recognizes as proper . . . .”).
367. Büchel, 593 F.3d at 60.
368. See id. at 62.
to Büchel is not the type of market harm that fair use considers.\textsuperscript{369} On the other hand, even though this fourth fair use factor is most concerned with the potential market for, or value of, the work used (here, Büchel’s \textit{Training Ground}), the harm to Büchel’s future market due to viewers gaining an inaccurate sense of this art is potentially the type of market harm that fair use should consider when dealing with a right of integrity claim.\textsuperscript{370} Weighing the four factors of the fair use inquiry seems to support a finding of fair use in this case.

Putting aside whether the beribboned geese actually harmed the artist’s honor and reputation, it is harder to find fair use in the facts of \textit{Snow v. Eaton Centre}.

As a preliminary matter, what artistic, social, political, or expressive message is the shopping center trying to send by tying red ribbons around Snow’s geese sculptures?\textsuperscript{372} In mid-1982, the marketing director for Eaton Centre, a shopping mall, began planning its decoration in anticipation of the Christmas shopping season.\textsuperscript{373} Part of the decoration involved tying large red ribbons on the necks of the sixty geese sculptures and creating an advertising campaign, including posters, shopping bags, banners, centered on the beribboned geese.\textsuperscript{374} Instead of using Snow’s sculptures to express an artistic message, the Eaton Centre’s purpose for using Snow’s sculptures was commercial—to promote the shopping center and the holiday shopping season.\textsuperscript{375} The Eaton Centre did not transform the meaning of Snow’s sculptures to send an artistic, political, or social message, and its commercial purpose likely

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\textsuperscript{369} See Campbell v. Acuff-Rose Music, Inc., 510 U.S. 569, 592 (1994) (“[b]iting criticism [that merely] suppresses demand” is not a cognizable harm under the Copyright Act (alterations in original) (quoting Fisher v. Dees, 794 F.2d 431, 438 (9th Cir. 1986))); Henley v. DeVore, 733 F. Supp. 2d 1144, 1154 (C.D. Cal. 2010) (“In many cases, the most effective tool of ridiculing a public figure . . . is through that person’s own creations. This is particularly true where a person’s fame derives from that person’s expressive works, as the case often is with artists, musicians, authors, and the like. The First Amendment demands that these public figures be open to ridicule, just as their works should be.”).
\textsuperscript{370} See Robert C. Bird, \textit{Moral Rights: Diagnosis and Rehabilitation}, 46 AM. BUS. L.J. 407, 432 (2009) (“[A]rt is uniquely vulnerable to financial diminution through denigration or mutilation, because each art piece is a powerful advertisement for all the artist’s works. Similarly, unauthorized modification of a work can impair the artist’s stature, diluting the perceived esteem of her entire body of creative output.”).
\textsuperscript{372} See generally supra note 84.
\textsuperscript{373} See generally \textit{Eastwood}, supra note 84.
\textsuperscript{374} Id.
\textsuperscript{375} Id.
\end{flushleft}
weighs against fair use under the first fair use factor. 376 The second 377 and third 378 factors of § 107 also weigh against a finding of fair use due to the Eaton Centre’s use of all of Snow’s sixty geese sculptures and the highly expressive nature of Snow’s work. 379 Based on the facts of this case, the last factor is equipoised. 380 While certain art experts testified that the red ribbons made “a mockery of [the work’s] intended purpose by distorting its appearance, transforming it into a ‘kitschy’ sentimental display, resembling a Christmas bauble,” another expert testified that the red ribbons around the geese presented a “‘joyful Christmas statement,’ and that his favourable opinion of Snow was not in any way affected on seeing the work.”381 Balancing the factors in this case would likely find that the Eaton Centre’s distortion and display of Snow’s sculptural work was not fair.

While current interpretations of the right of integrity seem to exclude from its reach temporary or impermanent mutilations of works, this exclusion has the potential to be arbitrary, especially where there is a thin line between temporary versus permanent mutilations of works, and where the impermanent mutilation of an author’s work can cause the same prejudice to an author’s honor and reputation as the permanent mutilation of the author’s work. Furthermore, under an expanded moral rights legislation, where moral rights might apply to works other than single or limited-edition works of visual art, the line between permanent mutilation and impermanent mutilation would no longer hold. 382 Instead of drawing an artificial line between permanent versus impermanent mutilations, perhaps some of these circumstances may be better examined under the doctrine of fair use, excusing a follow-on creator where the follow-on work uses the author’s work to express a new artistic, social, or

376. Id.; see Harper & Row Publishers, Inc. v. Nation Enters., 471 U.S. 539, 562 (1985) (“The fact that a publication was commercial as opposed to nonprofit is a separate factor that tends to weigh against a finding of fair use. ‘[E]very commercial use of copyrighted material is presumptively an unfair exploitation of the monopoly privilege that belongs to the owner of the copyright.’” (alteration in original) (quoting Sony Corp. of Am. v. Universal City Studios, Inc., 464 U.S. 417, 451 (1984))).
378. Id. § 107(3) (stating the third factor as “the amount and substantiality of the portion used in relation to the copyrighted work as a whole”).
379. See Eastwood, supra note 84.
380. 17 U.S.C. § 107(4) (stating the fourth factor as “the effect of the use upon the potential market for or value of the copyrighted work”).
381. See Eastwood, supra note 84.
382. See supra Section II.B. For instance, how does one distinguish between a “permanent” versus an “impermanent” mutilation of a song? Or a text? Or a movie?
political message.

C. Permanent Mutilation of Original or Limited-Edition Works

The most difficult case to make for fair use is in the context of a follow-on creator who permanently distorts, mutilates, or modifies an original or limited-edition copy of an artist’s work in order to make an artistic, social, or political statement. For the reasons discussed in Section II.A, it is difficult to imagine a situation where the destruction of an original work, or a limited-edition work, could be excused under fair use. However, there are important social and political messages that can only be expressed through the mutilation of an original or limited-edition work. In fact, as Amy Adler explained, “there is an artistic value in modifying, defacing[,] and even destroying unique works of art.”

An example of mutilating an original work in order to send a political or social message is the “creative destruction” of colonialist or racist monuments. Instead of removing racist monuments in New Orleans, which may signal a repudiation of America’s racist past but may also effectively erase America’s racist history, Adler advocates for the creative destruction of racist monuments, in other words “to ‘create’ a new work by vandalizing the monument.”

An example of creative destruction occurred when vandals defaced a racist Civil War-era sculpture in New Orleans with anti-racist graffiti. The same concept of creative destruction can also apply to contemporary works. A recent example involved conceptual artist Sam Durant who created a sculpture, Scaffold, which was erected in the Walker Art Center’s sculpture garden in Minneapolis in 2016. Scaffold was an unpainted wood-and-metal sculpture, more than fifty-feet tall, that included

383. See, e.g., Adler, supra note 27, at 287 (“The interest in destruction is so pervasive in contemporary art that, in 2002, French critic Bruno Latour declared: ‘Art has become a synonym for the destruction of art.’ In fact, . . . the defining feature of contemporary art has been its at-tack on the coherence of ‘art’ as a category. In this light, physical attacks against art objects can be understood as particularly valuable forms of expression. Moral rights law therefore rests on a vision of art at odds with contemporary art practice. The law obstructs rather than enables the creation of art.”).

384. Id. at 279.

385. See id. at 280.

386. Id.

387. Id.

388. Sheila Dickinson, ‘A Seed of Healing and Change’: Native Americans Respond to Sam Durant’s ‘Scaffold’, ARTNEWS (June 5, 2017), http://www.artnews.com/2017/06/05/a-seed-of-healing-
stairways allowing visitors to climb to reach a platform.\textsuperscript{389} The purpose of \textit{Scaffold} was to bring awareness to the dark history of Minnesota, where the largest mass execution occurred in U.S. history when thirty-eight Dakota Sioux men were hanged in 1862.\textsuperscript{390} While Durant’s intention was to bring awareness to “the racial dimension of the criminal justice system in the United States,”\textsuperscript{391} \textit{Scaffold} deeply offended the local Native American communities “because of the unique context and history of trauma that the surrounding land inscribed on it and the form of the scaffold.”\textsuperscript{392} This portrayal of genocide by a non-Native American artist prompted overwhelming outcry and backlash, “fueled not only by anger about cultural appropriation of murder but also by another unfortunate resonance: the current suicide rate among Native American teenagers is the highest of any population in the United States.”\textsuperscript{393} Durant, the Walker Art Center, and Dakota Tribal leaders considered various outcomes for \textit{Scaffold}, which included dismantling it, burning it, or burying it.\textsuperscript{394}

As a commentator acknowledged, “Disposing of artworks and burning them is a pretty strong statement.”\textsuperscript{395} Regardless of opinions criticizing the destruction of \textit{Scaffold} as censorship, or applauding the destruction as culturally sensitive, it is indisputable that the controversy and dialogue surrounding the destruction of Durant’s sculpture led to more awareness and education about the United States’ past injustices and racial genocide than did Durant’s sculpture itself.\textsuperscript{396} Ultimately, Durant acknowledged that “the ways in which this process unfolded allowed me to transform Scaffold with the help of the Dakota


\textsuperscript{390} Id.

\textsuperscript{391} Sam Durant, \textit{A Statement From Sam Durant (5.29.17)}, WALKER NEWS (May 29, 2017), https://walkerart.org/magazine/a-statement-from-sam-durant-05-29-17.


\textsuperscript{393} Scott, supra note 389; see also Hilarie M. Sheets, \textit{Dakota People Are Debating Whether to Burn 'Scaffold' Fragments}, N.Y. TIMES (June 5, 2017), https://www.nytimes.com/2017/06/05/arts/design/dakota-people-are-debating-whether-to-burn-scaffold-fragments.html?r=0\&module=inline (“Native American groups denounced the insensitivity of the piece in recalling what they regarded as an act of genocide . . .”).

\textsuperscript{394} Sheets, supra note 393.

\textsuperscript{395} Id.

\textsuperscript{396} See Dickinson, supra note 388.
(and the media) into something that will have a far greater impact in society and be closer to my original intentions than if the work had remained as it was constructed in the sculpture garden." The parties came to an agreement to dismantle Scaffold and to bury the dismantled wood in a secret location in Minnesota.

In addition to sending a political or social message through the mutilation of works, artists have also used the mutilation of works to send artistic messages or have created new meaning with their mutilation and follow-on creations. For instance, in 2003, artists Jake and Dinos Chapman shocked the world when they purchased and destroyed a rare and revered series of limited-edition prints by Francisco Goya. The prints were Goya’s Disasters of War, consisting of eighty etchings printed from the artist’s plates. The Disasters of War etchings were inspired by Napoleon’s invasion of Spain and were “hailed as the ultimate antiwar statement in art.” They were so significant that they inspired Pablo Picasso to create his antiwar painting, Guernica. The Chapman brothers systematically went through all eighty of the first-rate, mint-condition etchings and superimposed colorful clown heads and puppies on all of the heads of the agonized victims of war. The Chapmans titled their new collection Insult to Injury, whose message was to “proclaim the inadequacy of art as protest.”

Jonathan Jones, an art critic for The Guardian, described them as “brilliant and profound . . . somehow, they do not destroy, but find something new in the Disasters of War[;] . . . they are given life, personality, by some very acute drawing, and so it’s not a collision but a collaboration, an assimilation, as they really do seem to belong in the pictures.”

The Chapmans brothers’ series, One Day You Will No Longer Be Loved,
was less shocking but equally destructive. For this collection, the Chapmans purchased nineteenth century portraits “by unknown artists of unknown subjects” and altered them. The purpose of their follow-on work was to “highlight[] society’s attitude to the past as irrelevant and not worth remembering. The work is disturbing both because of the sitters decaying face and because an apparent old master has been defaced. The work reflects the brothers continuing concern with the human preoccupation with mortality . . . .”

An earlier, but equally shocking, act of creative destruction was Robert Rauschenberg’s Erased de Kooning Drawing. In 1953, Rauschenberg took a drawing by Willem de Kooning and slowly erased it. It took Rauschenberg two months to erase it, resulting in a “sheet of paper bearing the faint, ghostly shadow of its former markings.” He then labeled it, matted it, and framed the work, inscribing below the now-obiterated de Kooning drawing: Erased de Kooning Drawing, Robert Rauschenberg, 1953. The result was a new piece of work whose fame eventually surpassed many of de Kooning’s own works. To Rauschenberg, it was important that the erased work was an original work by a significant artist, because the work “depend[ed] on the fact that he violated not a reproduction of work but an original, and not just any original, but an original by Willem de Kooning.” This was the only way Rauschenberg could express his message by performing a literal act of iconoclasm, by expanding what art could be. Erasing the best work of the past expressed the message “that new art might be about its own failure to achieve greatness, its impotent rebellion against the heroic past[,] . . . art that . . . [is] about ‘its own destruction.’”

407. Id.
408. Id.
409. Adler, supra note 27, at 283.
410. Id.
411. Cain, supra note 261.
412. Adler, supra note 27, at 283.
415. Adler, supra note 27, at 283.
416. Id.
417. Id.
These examples support follow-on creators who create new meaning and artistic expression through the use of another’s work, where that new meaning can only be expressed through the use of an original or limited-edition work. Under a fair use analysis, these follow-on creators transformed the originals by giving them new meaning and by expressing a new message through their transformations. The original works—sculptures and paintings—were expressive and creative, but the nature of the original works is less important where the follow-on creator transforms the original work to express a new meaning or purpose. Similarly, even though the follow-on creators in all of the examples above used the entireties of the authors’ original works, that use was necessary to express their artistic, social, or political messages.\footnote{See Yonover, supra note 26, at 118 (“[P]arody of a visual art . . . may necessitate a more total appropriation than a parody of . . . a song or a play.”).}

The final factor of fair use is a more difficult analysis.\footnote{See 17 U.S.C. § 107(4) (2012) (“[T]he effect of the use upon the potential market for or value of the copyrighted work . . . .”)).} The permanent mutilation, modification, or distortion of the author’s original work certainly seems like it would harm the market for the author’s work because the original work no longer exists, but that does not seem to be a consideration for the fair use doctrine\footnote{See generally id. § 107.} or the moral right of integrity.\footnote{See generally id. § 106A(a)(3)(A) (2012).} As a preliminary matter, by the time the work is distorted by the follow-on creator, the physical work usually no longer belongs to the author, so the author has no market rights to their original work of art.\footnote{See, e.g., Cain, supra note 261 (discussing how Willem de Kooning gave Rauschenberg a drawing, which Rauschenberg then erased and entitled Erased de Kooning); Jones, supra note 399 (explaining that the Chapmans purchased a rare limited-edition series of Goya’s Disasters of War and subsequently painted onto it).}

The author retains their right to create reproductions of their original work, and the distortion of the original work might in fact increase rather than decrease the market value of the author’s reproductions because the original is no longer available.\footnote{See Adler, supra note 27, at 284 (“Destroying art can be a valuable way of making art. . . . Destruction is not simply an occasionally valuable thing, but rather, a central quality of ‘art’ itself.”).} Similarly, the transformative works described in this context are not generally attributed to the original author. Transformed works are, instead, clearly attributed to the follow-on creator.\footnote{See supra notes 399–417 and accompanying text.} For instance, the Chapman brothers renamed their transformed works.
and attributed those works to themselves, and Rauschenberg inscribed his own name below Erased de Kooning. This means that viewers of the follow-on creators’ works will not gain an inaccurate sense of the original author’s work or judge the author’s work on the basis of the transformative uses.

Some may argue that, if we were to apply fair use in right of integrity cases, then what is to stop anyone who destroys or mutilates a work from claiming that their mutilation, modification, or distortion was fair use? For instance, what would prevent the developer in Cohen v. G & M Realty L.P. from claiming that his intent in white-washing the street art on the 5Pointz warehouse was to give the street art new purpose, message, or meaning? Courts have faced similar questions numerous times in the past in infringement and fair use disputes, and have made case-by-case determinations on when follow-on creators actually transform copyrighted works to give them new meanings and messages, and when they do not. There is no reason that courts would have difficulty making the same determinations for integrity claims as they have in countless infringement claims in the past. Furthermore, courts do not rely solely on a follow-on creator’s intent to transform; they examine the follow-on work to determine whether the work expresses a meaningfully-different message or purpose than the original. An example of this is the case of Rogers v. Koons. Koons testified that his use of Roger’s photograph of a couple holding a string of puppies was intended as

social criticism . . . to support that proposition that . . . the mass production of commodities and media images has caused a deterioration in the quality of society, and this artistic tradition of which he is a member proposes through incorporating these images into works of art to comment critically both on the incorporated object and the political and economic system that created it.

425. Jones, supra note 399.
427. See Adler, supra note 27, at 282 (describing one critic’s focus on the Chapman brothers’ “act of shocking deviance”).
429. See discussion supra Section III.A.
430. See discussion supra Section III.A.
431. 960 F.2d 301 (2d Cir. 1992).
432. Id. at 309.
The court nevertheless found that Koons’s expression in his sculptural work, *String of Puppies*, did not transform the meaning, message, or purpose of Rogers’ original photo and was not fair use. 433

Take, as another example, one of the first moral right of integrity cases mentioned in this Paper—the case in Germany where a homeowner, uncomfortable with the nudes in a mural on his wall, hired an artist to paint clothing on the nudes. 434 Painting clothing on nudes is not likely to be considered transformative for fair use for the same reason the sanitized version of a film was not considered transformative for fair use in *Clean Flicks of Colorado, LLCs v. Soderbergh*. 435 Specifically,

Bleeping certain words in the film’s dialogue or using a black bar or blurring to obscure some nudity in certain frames might . . . not really add any new purpose, character, expression, meaning[,] or message to the film, or might only add the message . . . that the movie contains some content that some people find objectionable. 436

Similarly, an owner’s attempt to sell a separated panel from Bernard Buffet’s compilation work on the refrigerator, 437 and the Chicago Park District’s downsizing of Chapman Kelley’s *Wildflower Works*, 438 are also not likely to be considered transformative uses for fair use. In the Bernard Buffet case, the separation and attempt by the owner of the work to sell the refrigerator panels piece-by-piece was clearly motivated by profit. There was no artistic, social, or political message to send by selling a section of a work, and the separated panel did not serve a new purpose or send a new meaning or message by being separated from the rest. Indeed, this act is similar to cutting up and selling pieces of a Picasso painting, which VARA’s legislative history indicates

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433. *Id.* at 312.
434. *See* Merryman, *supra* note 18, at 1027 n.56 (discussing Reichsgericht [RG] [court of last resort for civil and criminal matters] June 8, 1912, 79 ENTSCHEIDUNGEN DES REICHSGERICHTS IN ZIVILSACHEN [RGZ] 397 (Ger.)).
436. *Reese, supra* note 210, at 470 (discussing *Clean Flicks*, 433 F. Supp. 2d at 1238); *see also* Disney Enterprises, Inc. v. VidAngel, Inc., 869 F.3d 848, 861 (9th Cir. 2017) (“VidAngel’s service does not add anything to Plaintiff’s works. It simply omits portions that viewers find objectionable, and transmits them for the same intrinsic entertainment value as the originals. . . . Although removing objectionable content may permit a viewer to enjoy a film, this does not necessarily add something new or change the expression, meaning, or message of the film.” (internal quotations omitted)).
437. *See supra* note 18 and accompanying text.
438. *See* Kelley v. Chi. Park Dist., 635 F.3d 290, 294 (7th Cir. 2011).
would clearly violate an author’s right of integrity, and it would create no new message or meaning. Similarly, Chicago Park District’s downsizing of Kelley’s *Wildflower Works* was motivated purely by the need to redevelop Grant Park to make space for the new Millennium Park. The smaller-sized garden did not send a new message, meaning, or purpose.

Even the case of *Deckmyn v. Vandersteen*, where the follow-on creator modified and distorted the cover of a famous comic to send a critical political message, may not be considered transformative for the purpose of fair use. Courts are generally more inclined to find transformative use and, therefore, fair use where the follow-on work is a parody of the original rather than a satire that “merely uses [the original work] to get attention or to avoid the drudgery in working up something fresh.” Indeed, the *Deckmyn* case seems analogous to the facts in *Dr. Seuss Enterprises v. Penguin Books*. In *Dr. Seuss Enterprises*, a follow-on creator used the look, feel, and characters from *The Cat In the Hat* to create *The Cat Not In The Hat!*, a “rhyming summary of highlights from the O.J. Simpson double murder trial.” In that case, the court found the follow-on creator’s work to be satire instead of parody and was therefore not transformative for the purpose of fair use.

Some may argue that recognizing fair use to moral right of integrity claims invites the destruction of great works of art. Take, for instance, the opening scenario in Joseph Sax’s *Playing Darts with a Rembrandt*, where “[a]n eccentric American collector who, for Saturday evening’s amusement, invited his friends to play darts using his Rembrandt portrait as the target.”

Recognizing a fair use limitation to the right of integrity is not likely to encourage this type of behavior. As a preliminary matter, VARA only protects moral rights of authors who are currently living.

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439. See supra note 348 and accompanying text.
440. Kelley, 635 F.3d at 294.
441. See supra text accompanying notes 79–83.
443. Id. at 1396.
444. Id. at 1400–01.
445. See discussion supra Section II.B.
446. SAX, supra note 58, at 1.
first place. Second, the destruction of another’s property is still a crime. Just because liability under moral rights may be limited by fair use does not mean it is protected from criminal or civil liability for destruction of property. For instance, in 1986, self-proclaimed artist Gerard Jan van Bladeren took a box cutter and slashed Barnett Newman’s American Abstract Expressionist masterpiece, Who’s Afraid of Red, Yellow and Blue III, hanging in the Stedelijk Museum in Amsterdam. Bladeren claimed that Newman’s painting was “a kind of cultural provocation” that “called for a reaction and got one.” In spite of his claimed artistic gesture, Bladeren served five months in jail and three months on parole for his destruction. Similarly, in 2014, Miami artist Maximo Caminero picked up one of artist Ai Weiwei’s Chinese urns at the Perez Art Museum Miami and smashed it. Caminero claimed that he smashed the vase as a “spontaneous protest.” Specifically, he saw Ai Weiwei’s photos behind the vases featuring Weiwei dropping and destroying an ancient Chinese vase “as a provocation by Weiwei to join him in an act of performance protest.” Putting aside the analysis of whether this act of destruction would be considered fair use, Caminero’s act was certainly a crime (and civil tort) for which he was arrested. Finally, fair use is not likely to encourage owners of original or limited-edition works to destroy their own valuable properties or works of art. Owners of valuable works would be deterred from mutilating, distorting, or modifying their own property by the economic consequences of those actions. Unless they feel strongly the need to send a new and important artistic, political, or social message through the mutilation of their valuable property, most owners of valuable works tend to want to preserve their works and the economic values in their works rather than

448. Id.
449. E.g., CAL. PENAL CODE § 594(a) (West 2019).
452. Vogel, supra note 450. Bladeren struck again in 1997 when he slashed another one of Newman’s works, Cathedra, which was worth $12 million. Id.
454. Id.
455. Id.
456. Id. (stating that Caminero was “charged with criminal mischief”).
commit waste.  

V. CONCLUSION

The moral right of integrity protects an author’s right to prevent any distortion, modification, or mutilation of their work that prejudices their honor and reputation.  

At the same time, fair use allows follow-on creators to transform the meaning or message of an author’s work to express a new meaning or message, and “the public has moral entitlements to reuse and alter . . . cultural artifacts made by others.” Even though the text of VARA explicitly includes language subjecting the moral right of integrity to copyright’s fair use limitation, there have been no cases in the United States applying § 107’s fair use factors to balance an author’s interest with the public’s moral entitlement. The lack of case law interpreting how courts might balance an author’s moral right of integrity with follow-on creators’ and the public’s rights to expression is particularly troubling in light of the ongoing discussion to expand moral rights in the United States. If moral rights are to be expanded, most interest groups, industry groups, and commentators agree that those rights must be subject to fair use. However, without any guidance from courts, and with commentators and legislative history doubting the compatibility of fair use with the right of integrity, how can the United States expand moral rights with the assumption that fair use would provide the balance between authors’ rights and the public’s rights? This Paper examines past integrity cases to envision how fair use could be interpreted and applied to these various cases and contexts. Courts need not restrict the scope of fair use to give the moral right of integrity meaning. It is clear from the analysis in this Paper that copyright’s fair use doctrine is flexible enough to serve as a limitation on an author’s moral right of integrity, and the four fair use factors may be used to balance the author’s rights with the public’s rights to find fair use where a follow-on creator modifies, distorts, or mutilates an author’s work

457. But cf. Edward J. Damich, supra note 15, at 9 (discussing a French case where an artist “slashed and threw away some of his paintings,” then someone found and restored the paintings and put them up for auction; when the artist learned about the sale, “he demanded that the paintings be destroyed”).
460. See supra Part II.
461. See supra Section II.A.
462. See supra Part III.
to transform the work and give the work new meaning or to express a political, social, or artistic message.